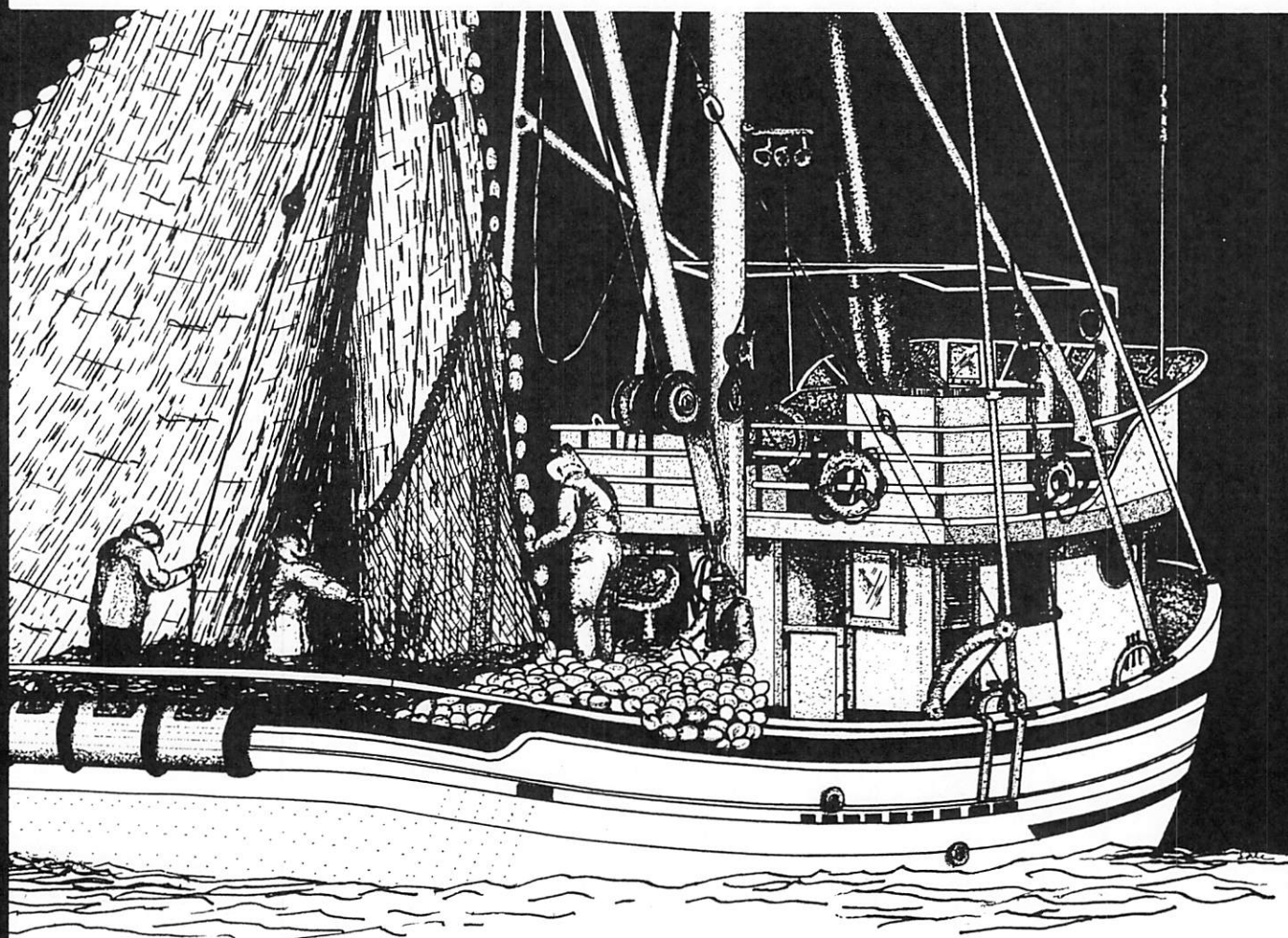


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# 1993 ANNUAL REPORT



**State of Alaska**  
Commercial Fisheries Entry Commission

# COMMERCIAL FISHERIES ENTRY COMMISSION



**Walter J. Hickel**  
**Governor**  
**State of Alaska**

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## 1993 ANNUAL REPORT\*

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\* Pursuant to AS 16.43.980, this report is the Commission's annual report to the Legislature.

## **INTRODUCTION**

In May of 1973, the Alaska State Legislature took a bold step forward for the State and the Alaskan fishing industry by adopting the Limited Entry Act. The Act called for the creation of a resource agency "to promote the conservation and the sustained yield management of Alaska's fishery resource and the economic health and stability of commercial fishing in Alaska by regulating and controlling entry into the commercial fisheries . . ." AS 16.43.010(a).

The Commercial Fisheries Entry Commission (Commission) became the exempt, independent, quasi-judicial agency to carry out the mandate. Beyond its function as a regulatory agency, the Commission is a pivotal resource development tool of the Owner State. Today, some 48 of Alaska's fisheries are under limitation and additional requests for limitation are pending. The Commission plays an important role in the development and economic growth of Alaska's fisheries, contributes to the State's general fund, and provides data and analysis on a variety of fishery issues. The Commission is an essential component of fisheries management and Alaska's billion dollar plus industry.

When creating a limited entry system, if the legislature had been committed only to simplicity and economy, it could have conducted a lottery, or it could have authorized auctioning a limited number of property rights to its fisheries. These approaches were rejected by the legislature because they would not have been consistent with the State's most important objectives of protecting the resource and those who rely on the harvest of the resource. The Limited Entry Act protected the interest of only qualified, individual fishermen who could demonstrate tangible dependence on their fishery.

Extensive biological, economic, historic, and cultural data and analyses have been generated to aid the development, enactment, and review of entry limitation in Alaska. Thousands of hours of hearings throughout the State and before the legislature have informed the choices made in shaping Alaska's limited entry system. Alaska's courts have carefully scrutinized the program and developed a body of law governing limited entry in Alaska that is both extensive and unique.

This governing body of law has successfully upheld an intent of the legislation to keep the permits in the hands of those who most depend on their fisheries for their livelihood. The percentage of permits held by Alaska residents has remained relatively stable. Today, approximately 78% (more than 10,000) of all limited entry permits are still held by Alaskans, and more than half of that number are held by rural Alaskans.

Absent limited entry, many of the State's high-valued fisheries would experience large increases in effort by new entrants from several states. Such increases in effort would raise management costs and would likely threaten the resource and the livelihood of many Alaskans in coastal communities where commercial fishing is the cornerstone of the economy. Unchecked growth in commercial fishing would also threaten subsistence and other uses of the resource.

1993 was a year of transition for the Commission. In July, Dale Anderson of Juneau was appointed to the Commission upon the resignation of Richard Listowski who had served as a Commissioner for ten years.

Throughout 1993, given depressed world market conditions (coupled with Alaska user conflicts and some run failures), the Alaska fishing industry found itself in a financial crisis. The condition presents a problem of survival for many fishermen. These crises and many other varied issues from all sectors of the industry generated a very demanding year for the agency. A recap of several significant accomplishments of the Commission illustrates the degree of proficiency and commitment of the Commission staff to the purpose and goals of the agency.

Following the 1992 court decision in IRS v. Lorentzen, the Commission developed and successfully worked for passage of Governor Hickel's SB 449 to govern forced transfers of entry permits and to protect the interest of the State. The Commission fully recognizes the importance of limited entry permits to the economic survival of local communities. Consistent with the original purposes of the Limited Entry Act, the Commission has worked diligently to avoid the loss of entry permits from the hands of local fishermen during the current troublesome times.

The Commission completed an optimum number study for the Southeast Alaska roe herring purse seine fishery and adopted an optimum number regulation pursuant to the study.

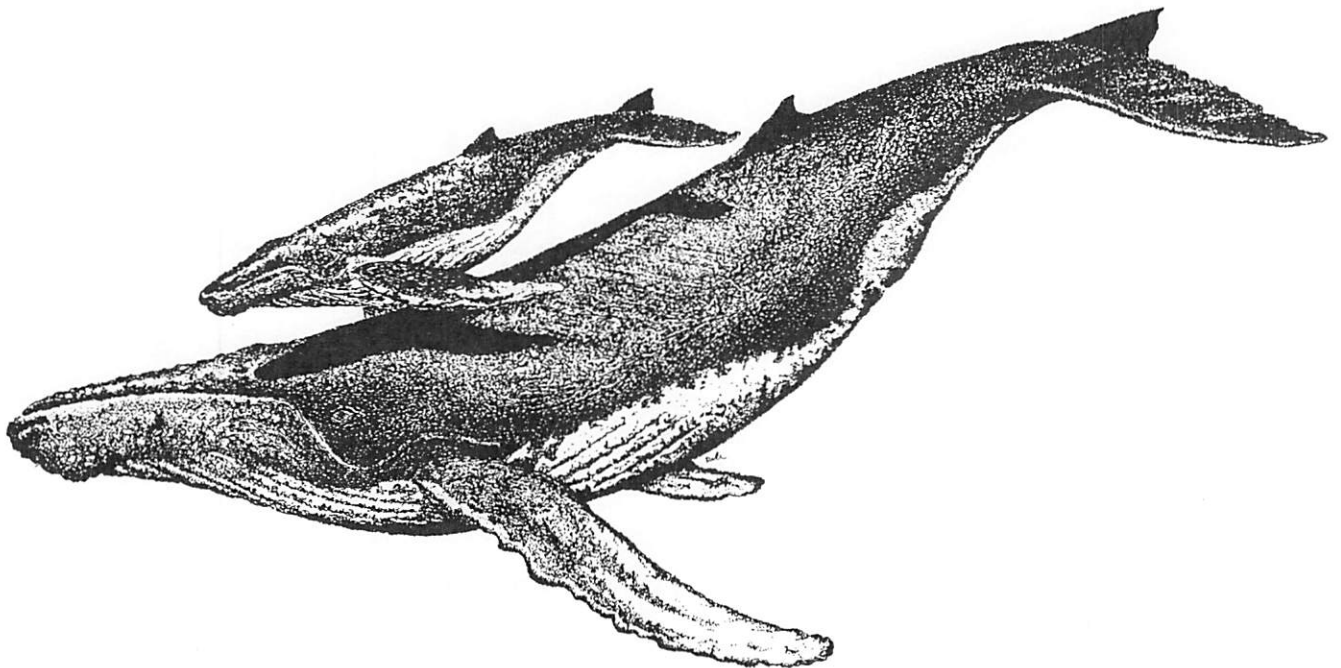
The Adjudications Section is responsible for processing applications for entry permits in limited fisheries and conducting hearings for those who contest Commission decisions affecting them. In 1993, the Commissioners adjudicated 154 final decisions (up from 115 in 1992). 163 hearings were conducted by the hearing officers, who issued 142 decisions. Paralegals continued to conduct hearings and appeals of denied emergency transfer requests.

The Data Processing Section has continued to refine the Commission's essential computer support strategy. As a cost-saving effort and to increase productivity, a newly developed licensing system was designed for the Commission's local area network of personal computers. This has allowed data processing to establish an electronic bulletin board system (BBS) for accessing licensing and other fisheries information which is updated on a nightly basis. Access to the BBS can be gained by using a personal computer equipped with a modem and calling 789-6159. The net result of these efforts provides information in the spirit of the public access statute signed into law in 1990 and does so at a reduced cost to the agency.

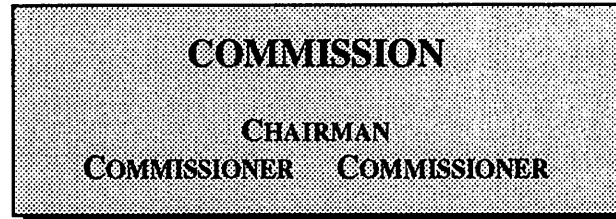
The Licensing Section annually issues an average of about 32,000 permits and 17,500 vessel licenses and reviews approximately 1,800 transfer requests. Beginning in the fall of 1993, the licensing staff initiated testing for the complex transition to the newly developed licensing system.

The Research Section provided the background research and analyses on issues raised by the public, the Governor's Office, the Department of Fish and Game, the Board of Fish, the Legislature, as well as the Commission. The section produced two reports on the herring fishery in Southeast Alaska and an update on the changes in the distribution of Alaska's limited entry permits by residence of holders. At the request of the Governor, the Commission provided data and analyses to support Alaska's interests before the North Pacific Fishery Management Council.

Over the past year, the Commission staff has become more aware of the gravity of the present struggles facing Alaska's fishing industry. Nonetheless, as a food source important to Alaskans and the world, Alaska's fisheries remain without question one of its most important renewable resources. Alaska's fisheries employ a substantial segment of the State's population, and many remote communities rely upon commercial fishing as their primary economic base. Therefore, the combination of sound management and wise commercial development of its fisheries remains crucial to the people of Alaska. The Commission renews its commitment to apply its resource tools toward the economic health and stability of commercial fishing in Alaska.



**COMMERCIAL FISHERIES ENTRY COMMISSION**  
**Organization by Agency Function**



A rectangular box with a stippled background containing the word "ADJUDICATIONS" in bold, centered text.

- ▶ Application Processing & Classification
- ▶ Administrative Hearings
- ▶ Case Management
- ▶ Preparation of Official Record in Judicial Appeals
- ▶ Residency/Fraud Investigations

A rectangular box with a stippled background containing the word "LICENSING" in bold, centered text.

- ▶ Entry and Interim-Use Permit Renewal
- ▶ Vessel Licensing
- ▶ Permit Transfers
- ▶ Local Licensing (Bristol Bay)

A rectangular box with a stippled background containing the word "RESEARCH" in bold, centered text.

- ▶ Fisheries Data Collection
- ▶ Economic Profiles
- ▶ New Limitation Research
- ▶ Priority Hardship ("point") System Development and Testing
- ▶ Optimum Number Research

A rectangular box with a stippled background containing the words "DATA PROCESSING" in bold, centered text.

- ▶ On-Line Licensing Data Bank
- ▶ Fisheries Data Bank
- ▶ Data Assistance to Adjudications and Research
- ▶ Personnel, Travel, Accounting, and Property/Supply Management

**\*NOTE:** The above organizational chart presents a general view of the Commission's primary functions. It by no means lists all activities undertaken to meet the Commission's statutory responsibilities as set forth in AS 16.43.



**Major Decisions/Activities Affecting Agency Operations**  
**(Fiscal Years 1994 - 1988)**

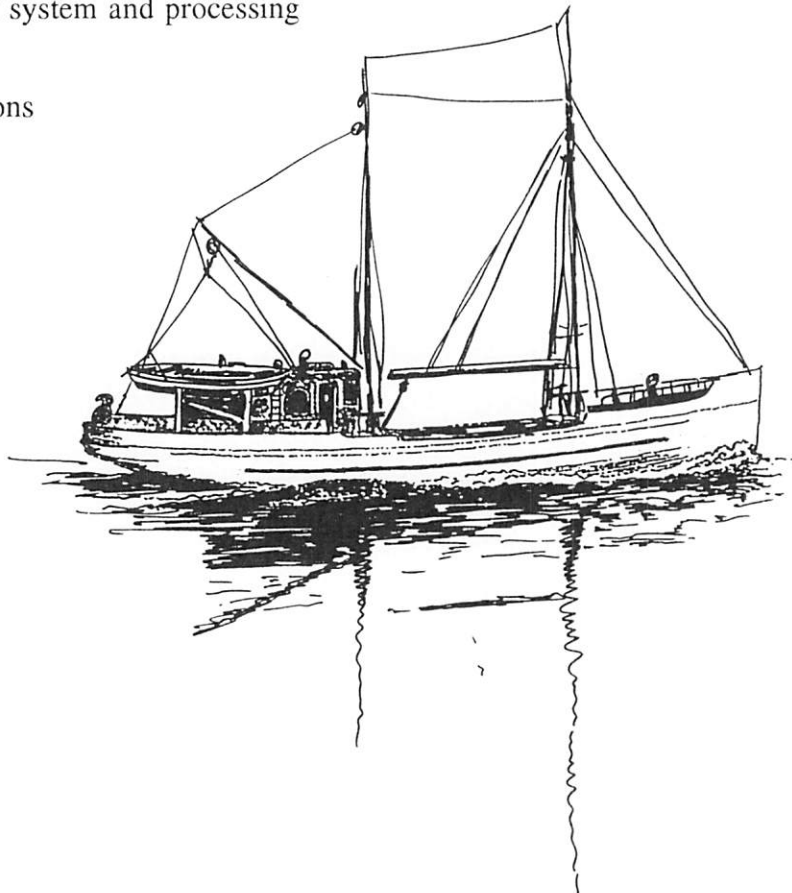
- FY94:**
- ▶ Adopted optimum number regulation for the Southeastern Alaska roe herring purse seine fishery.
  - ▶ Conducted research, held public hearings, and adopted regulations limiting the Cook Inlet dungeness crab fishery.
  - ▶ Conducted research and prepared a report on the Southeastern Alaska dungeness crab fishery to assist in determining if some form of limited entry is warranted for the fishery following the moratorium.
  - ▶ Participated in the Alaska Federation of Natives Task Force concerning the Internal Revenue Service (IRS) and Alaska commercial fishermen.
  - ▶ The IRS filed suite against the Commission in the Gatter case objecting to State law which establishes procedures regarding the seizure and forced sale of limited entry permits.
  - ▶ Advocated legislation (SB 251) to expand the commercial fishing revolving loan fund to offer loans for past due federal tax obligations.
  - ▶ Developed new licensing system to run on the Commission's local area network (LAN) instead of the State mainframe computer.
- FY93:**
- ▶ Completed optimum number study for the Southeastern Alaska roe herring purse seine fishery.
  - ▶ Proposed optimum number regulation pursuant to the study.
  - ▶ Worked with Department of Law to develop regulations to implement SB 449 and establish procedures to govern the forced transfer of limited entry permits by the IRS and child support claimants.
  - ▶ Conducted workshops related to getting and keeping limited entry permits in local communities.
  - ▶ Commissioners and hearing officers each completed more than 100 adjudicatory decisions. Among the nearly 1,000 decisions issued since 1983, only one has been reversed by the Alaska Supreme Court.

- ▶ Conducted many research projects in response to requests from the Commission and others (for example, limited entry studies, Alaska Board of Fisheries, ADF&G, Governor's Office, fishing associations and Legislators).

- FY92:**
- ▶ Conducted workshops to aid rural Alaskans get and keep limited entry permits in their local communities.
  - ▶ Completed initial classification of Western Alaska herring and Togiak herring spawn on kelp fisheries applications.
  - ▶ Developed and successfully worked for passage of Governor's SB 449 to govern forced transfers of entry permits following the court decisions in Lorentzen and Anderson.
  - ▶ Continued an optimum number study for the Southeastern Alaska roe herring purse seine fishery.
  - ▶ Conducted research, held public hearings, adopted regulations and implemented a moratorium (in response to HB 137 from the previous year) in the Southeastern Alaska Dungeness crab fishery (more than 300 eligible to apply).
  - ▶ Aided the Alaska Board of Fisheries in its creation of a new open access salmon set net fishery around Atka Island for the 1992 season, which will commercially harvest local pink salmon stocks.
  - ▶ Federal District Court ruled in the Lorentzen case that the IRS could place federal tax liens upon limited entry permits.

- FY91:**
- ▶ Togiak herring spawn on kelp fishery point system adopted, application period began, approximately 500 applications were received. Initial classification of approximately half of the 1,813 Western Alaska herring permit applications completed.
  - ▶ In the Lorentzen case, a permit holder, joined by the State as a friend of the court, obtained a preliminary injunction from the Federal District Court against the IRS which blocked the IRS' scheduled sale of the holder's entry permit.

- FY90:**
- ▶ Exxon Valdez oil spill continued to make demands on Data Processing; and Research sections for services required to respond to legal activity.
  - ▶ Western Alaska herring fisheries point systems finalized, and almost 1,100 applications received.
  - ▶ Togiak herring spawn on kelp fishery researched, hearings held, and fishery limited.
- FY89:**
- ▶ Research and hearings on Western Alaska herring fisheries point systems.
  - ▶ Wassillie settlement finalized, processing of 273 applications began.
  - ▶ Alaska Supreme Court decision in Johns case; extensive research and data analysis for optimum number determinations began.
  - ▶ Exxon Valdez oil spill in Prince William Sound created significant demand for Data Processing services to assist affected fishermen.
- FY88:**
- ▶ Research and hearings on Prince William Sound herring spawn on kelp pound fishery point system and processing of 140 applications began.
  - ▶ Processing of 213 applications for the Southeastern black cod fisheries began.
  - ▶ Western Alaska herring fisheries researched, extensive hearings in Western Alaska villages held, and five fisheries limited.



## ADJUDICATIONS

### Overview

The Adjudications Section at the Commission is responsible for processing applications for entry permits in limited fisheries and conducting hearings for those who contest Commission decisions affecting them. The section also conducts investigations into potential violations of the Commission's statutes and regulations, and provides assistance to other enforcement agencies.

Entry permit applications are first evaluated by Commission paralegals who classify applicants in a ranking system that measures each applicant's past participation and economic dependence on the fishery. Applicants who disagree with their initial classifications may request hearings. Hearings are also available to contest initial decisions about permit transfer requests or about qualifications for reduced permit renewal fees.

Commission hearing officers conduct administrative hearings throughout the State and decide appeals of initial determinations about entry permit applications, permit transfer requests, and fee arrearages charged to those who wrongly claimed to be Alaska residents. The Commissioners review and affirm or modify hearing officers' decisions on their own motion, or upon the request of an affected party. If no review is ordered by the Commissioners, hearing officer decisions become final in 60 days.

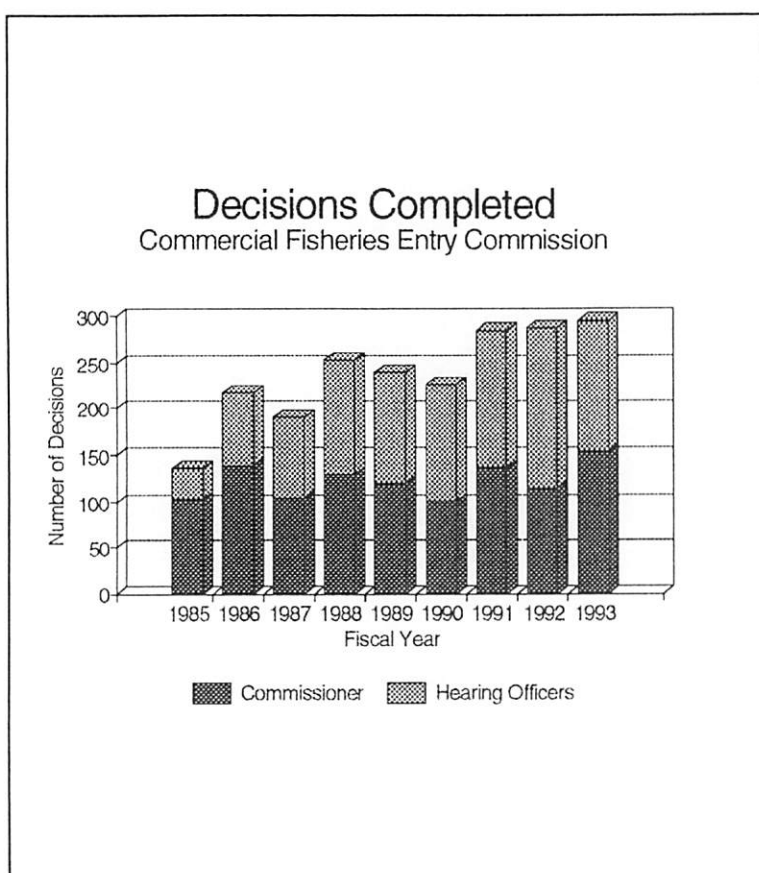
Commission hearing officers also preside in "show cause" hearings. These hearings are held in the presence of the Commissioners. In these proceedings, the Commission may impose fines, or revoke or suspend the permits of those who attempt to mislead the Commission with false information.

### Administrative Proceedings and Decisions

During 1993, Commission paralegals continued to conduct hearings and decide appeals of denied emergency transfer requests.

The hearing officers conducted 163 hearings in 1993: 117 on permit applications, 45 on permit transfers, and 1 miscellaneous action. The hearing officers issued 142 decisions: 92 on permit applications, 48 on permit transfers, and 2 miscellaneous actions. At the end of the year, 606 cases were in various stages leading up to the issuance of a decision by a hearing officer.

The Commissioners adjudicated a total of 154 cases during 1993: 100 permit applications, 47 permit transfers, 3 show cause actions, and 4 on miscellaneous matters. At the end of the year, 191 cases were in various stages of the adjudication process leading to the issuance of final decisions by the Commissioners.



### Investigations

During 1993, the Commission received fines and arrearages of \$31,400 due to the successful settlement of prior actions. The Commission continues to cooperate with State and federal law enforcement agencies.

### **Judicial Rulings and Appeals**

The Alaska Supreme Court did not publish any decisions on the Commission's cases in 1993. The Court issued two memorandum opinions and judgments (M. O. J.'s) upholding the Commission's decisions in 1993.

A new claim was briefed in the Kelley case pending in State Superior Court. For more information, see the discussion on page 18.

### **Internal Revenue Service Seizure and Forced Sale of Alaska Limited Entry Permits.**

By way of background, during 1992, the Lorentzen case held that Alaska limited entry permits are subject to federal tax liens. In that same year, the Alaska legislature unanimously adopted Governor Walter J. Hickel's SB 449 (Chapter 55, SLA 1992) to govern involuntary transfers by the only two authorized creditors: the IRS and child support claimants. The legislation for the first time authorized such transfers, required them to conform to applicable State law, and, protected the State's interest in limited entry permits.

Late in 1992, the IRS auctioned five limited entry permits. Originally, the IRS had seized and planned to sell more than 20 Alaska limited entry permits. However, some of the permit holders avoided the auction by settling their claims with the IRS. Others avoided the auction by entering bankruptcy. Still others were spared the ordeal by assistance from the IRS' Problem Resolutions Office.

Throughout 1993, the Commission and the Department of Law continued to develop regulations to implement Chapter 55, SLA 1992. However, the successful buyers at the IRS auction withdrew their bids before regulations could be made effective to provide the Commission with authority to process the buyers' transfer requests.

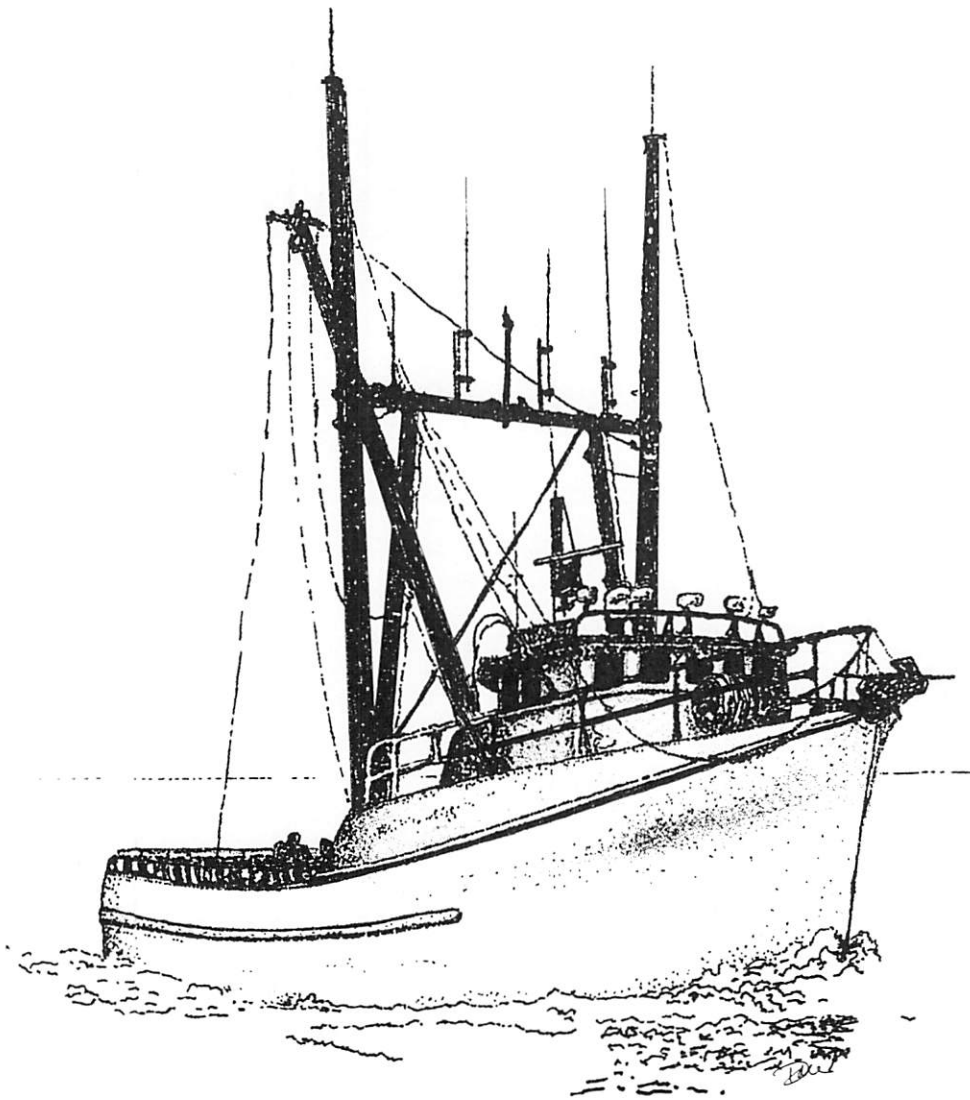
Also during 1993, the IRS filed suit against the Commission in the Gatter case and announced its intention to strike down those elements of State law which it believed might present obstacles to IRS' efforts to seize and force the sale of Alaska limited entry permits. The Gatter case remains pending.

Despite the Gatter case, the Commission and Alaska Commercial Fishing and Agriculture Bank (CFAB) continued their dialogue with the IRS. In response to persistent urging by the Commission and CFAB, the IRS provided statistical information about the nature and extent of the problem. IRS statistics showed that 26% of all Alaska limited entry permit holders are in trouble with the IRS, and the highest incidence of trouble is in rural areas of Alaska where the loss of an entry permit could cause the most severe harm. However, among the Alaska permit holders in trouble, fully 1,111 have filed their returns but have been unable to pay the taxes owed. This is not surprising given depressed world salmon market conditions (coupled with user conflicts and some run failures) which have left the Alaska salmon industry in a severe financial crisis. The situation presents a problem of survival for Alaska salmon fishermen.

At the same time, the IRS statistics helped put the problem in perspective. Among the 1,111 individuals, 827 permit holders owe balances to the IRS of no more than \$10,000. Add in the additional 130 individuals who owe the IRS up to \$20,000, and fully 86% of this group of permit holders is covered. This information led the Commission to advocate for a change of law to allow existing revolving loan funds of the State Commercial Fishing Loan Program to be applied to help individual permit holders avoid seizure and forced sale of their entry permits by the IRS.

Throughout 1993, the Commission worked with members of the "Bad Times Group." This group of professionals includes accountants, lawyers, and business advisors, who have volunteered their time to conduct seminars throughout Alaska to help Alaska commercial fishermen avoid financial trouble. The group produced a valuable pamphlet, Alaska Commercial Fishermen and the IRS, which the Commission distributes for free. Additionally, the Commission continues to work with the Alaska Business Development Center, which provides direct help to individual permit holders in trouble with the IRS.

Also in response to the current financial crisis in the salmon industry, the Alaska Federation of Natives (AFN) established a task force concerning the IRS and Alaska commercial fishermen, and invited the Commission and CFAB to participate. The Task Force is looking favorably on a development in the Bristol Bay area, where the Bristol Bay Economic Development Corporation and the Bristol Bay Native Association have hired an individual to help entry permit holders resolve their tax problems. This laudable effort by local individuals in Bristol Bay may serve as a model for other areas of the State to help address financial problems faced by Alaska fishermen.

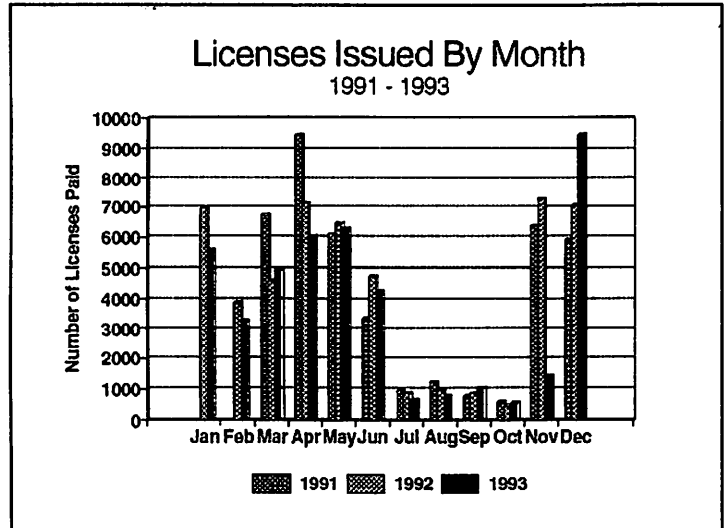




## LICENSING

The Commission's Licensing Section, numbering five full-time and three seasonal employees, issues fishing permits and vessel licenses required for commercial fishing in waters of Alaska. The section also reviews all requests for permanent and emergency transfer of entry permits. In recent years, about 32,000 permits and 17,500 vessel licenses have been issued annually, and about 1,800 transfer requests reviewed. However, 1993 was a year of changes for the Licensing Section. Early in

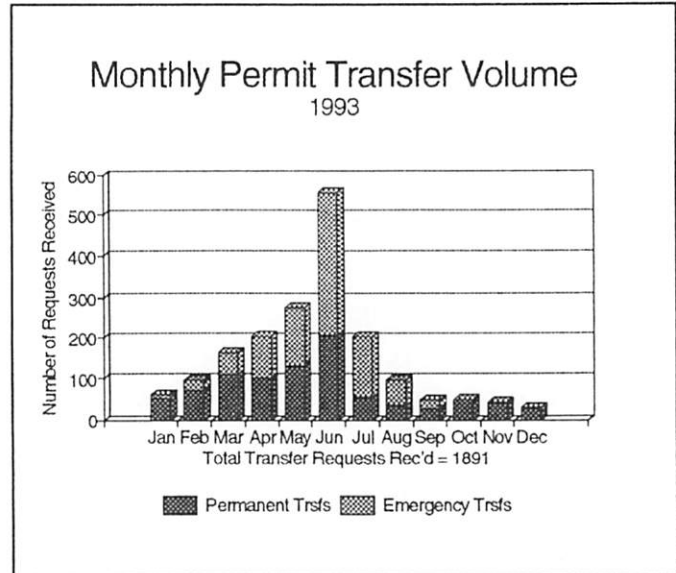
the year, certain positions within the section were reclassified to shift more staff resources into the increasingly demanding area of permit transfers. Throughout the year, the Commission saw declines in the numbers of permits and vessel licenses being issued as compared to the previous year. And finally, in late summer the licensing staff began testing the new licensing system developed by the Data Processing Section, which runs on the Commission's local area network (LAN) instead of the State mainframe computer. The mailout of 1994 renewal forms was delayed from late October to late November, until the staff was confident that the new system was functioning well enough to handle the anticipated volume of renewals. All of these changes will be discussed in greater detail below.



### Transfer Activity

During the past few years the number of permit transfers coming in during the peak season has increased dramatically. There has been a decrease in the number of permanent transfer requests received annually, offset by an increase in the number of emergency (temporary) transfer requests, which are generally submitted immediately before, or during, the fishing season. In fact,

1993 was the first year in which requests for emergency transfers outnumbered permanent transfer requests. In addition, the transfer review process has become more complex and time-consuming due to several factors; for instance, a greater number of permits held by estates or by permit holders who are no longer able to fish, more problems relating to IRS and child support liens, stricter requirements for transfers involving minors, etc. . It became clear that the Licensing Section's one Transfer Officer could not possibly manage the transfer workload in a timely manner. The majority of transfer activity occurs during the months from April through July, and it is essential that processing time be minimized to prevent loss of fishing time.



During 1993, permanent transfer requests received decreased slightly, falling from the 1992 level of 1,005 to 947, of which 856 were approved and 47 were denied during the calendar year. (Some of the requests received were still pending completion at the end of the year.) Requests for emergency transfer on the other hand, increased from 855 in 1992 to 944 during 1993, of which 859 were eventually approved and 67 were initially denied. The total number of transfer requests received during 1993 was 1,891, compared to 1,860 in 1992.

### Licensing Personnel Changes

In February 1993, the following personnel changes were made to increase the staff responsible for transfer activities:

- ▶ the Transfer Officer became a Transfer Technician II
- ▶ one CFPC II became the Assistant Licensing Project Leader
- ▶ one CFPC II became a Transfer Technician I (seasonal)
- ▶ one CFPC II became a Transfer Trainee (seasonal)

All of the reclassified positions have some responsibility for various transfer-related functions. The remaining two CFPC II positions (one of which is seasonal) and the CFPC I are responsible for permit and vessel license issuance and renewal, but do not deal with permit transfers.

During the remainder of 1993, the change worked out very well, in spite of the fact that it takes considerable time and training to master and become competent at administering transfer requirements and procedures.

### **Declining Numbers of Licenses for 1993**

For 1993, the total number of paid permits decreased to 29,511, from 32,219 in 1992. The number of permanent limited entry permits renewed was fairly stable as these permits must be renewed each year. However, there were about 23% fewer interim-use permits issued for fisheries under limited entry, 869 in 1993 compared to 1,132 in 1992. In fisheries NOT under entry limitation, the drop in permit numbers was also significant, falling about 13.6%, from 18,137 in 1992 to 15,672 in 1993.

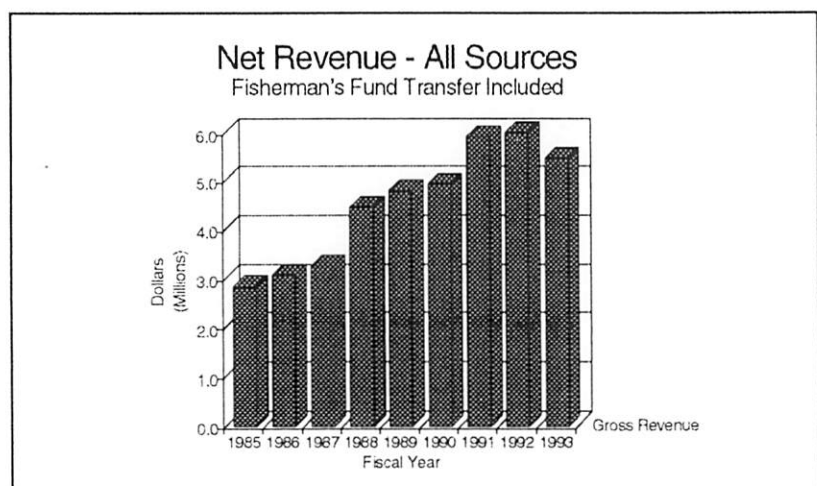
Nearly all fisheries evidenced declines in participation from the 1992 levels, ranging from a 12% drop in halibut permits, 20% in miscellaneous finfish, and 33.6% in herring, for example. A few of the smaller fisheries showed increased participation, for instance, sea cucumbers were up about 40%, scallops increased 60% and snails were up 71%.

Along with the drop in the number of permits issued, the number of fishermen obtaining permits was down by 1,074 or about 6%, from 17,635 in 1992 to 16,561 in 1993. The decline in numbers of fishermen was greater among Alaska residents, down 6.7%, compared to a 4.2% decrease in nonresidents. Revenues collected from licensing activities were also down from the 1992 level.

**1993 Licensing Revenue**

<b>REVENUE SOURCE*</b>	<b>FISCAL YEAR 93</b>	<b>CALENDAR YEAR 93</b>
Permit Fees	\$5,082,120	\$4,841,790
Vessel License Fees	337,374	307,254
Limited Entry Application Fees	260	260
Field Office User Fees	8,350	7,840
Fines/Arrearages	29,693	54,065
NSF Check Penalties	775	650
Miscellaneous Revenue	97,265	85,694
Refunds Paid	(115,011)	(113,233)
<b>TOTAL LICENSING REVENUE</b>	<b>\$5,440,826</b>	<b>\$5,184,320</b>

\* This report indicates total revenue received during the specified time period from each source, regardless of the license year; it may include fees for permits and vessel licenses for 1992, 1993 and 1994.



**Licenses Issued For 1993**

Limited Entry Permits <u>Not</u> Renewed . . . . .	419
Limited Entry Permits Revoked or Lapsed (since 1975) . . . . .	<u>644</u>
Limited Entry Permits Renewed . . . . .	12,944
Interim Permits in Fisheries Under Limitation or Moratoria . . . . .	869
Interim Permits in Open-to-Entry Fisheries . . . . .	15,672
Special Harvest Area (Hatchery) permits . . . . .	21
Educational Entry Permits . . . . .	5
<b>TOTAL PERMITS PAID FOR 1993 . . . . .</b>	<b>29,511</b>
<b>VESSELS LICENSED FOR 1993 . . . . .</b>	<b><u>16,276</u></b>
<b>TOTAL PERMITS AND VESSEL LICENSES . . . . .</b>	<b>45,787</b>
Alaska Resident Permit Holders . . . . .	12,579
Nonresident Permit Holders . . . . .	<u>3,982</u>
<b>TOTAL PERMIT HOLDERS . . . . .</b>	<b>16,561</b>

\$441,450 was transferred to the Fishermen's Fund from permit fees for license year 1993.

**Licensing Field Office Activity**

During 1993, the Licensing Section provided licensing services in Dillingham for a brief period prior to the herring season and then for one week early in the Bristol Bay salmon season. In King Salmon, licensing activity was limited to about five weeks from early June to mid-July.

<b>Field Office</b>	<b>Permits Issued</b>	<b>Vessels Licensed</b>	<b>TOTAL LICENSES</b>
Dillingham	239	111	350
King Salmon	428	158	586
<b>TOTAL</b>	<b>667</b>	<b>269</b>	<b>936</b>

A \$10 surcharge is levied for each license renewed at a field office instead of through the Juneau office. In order to encourage compliance with regulatory requirements, certain transactions are exempt from the surcharge (for instance, changing the vessel number on a permit card). "User fees" collected in field offices during 1993 totalled \$7,840.

## RESEARCH

The research section provides the background research and analyses needed by the Commission. The section, coupled with the Commission's data processing section, also produces basic economic data on Alaska's fisheries which can be used to address many policy questions and to develop standard or specialized reports to serve the data needs of users outside the agency.

In 1993, the Commission's research staff was involved in many projects. These projects included efforts to monitor trends in Alaska's fisheries, to evaluate the need for access controls in particular fisheries, and to provide other agencies and users with needed data and analyses.

The staff produced analyses on issues for the Legislature, the Office of the Governor, the Alaska Department of Fish and Game, and the Alaska Board of Fisheries. In addition, the staff answered numerous information and data requests from the general public. The following paragraphs provide brief highlights of 1993 activities.

### Limitation Studies and New Limitation

Each year, as Alaska's unlimited fisheries face increasing fishing pressure, the Commission receives requests to limit entry into additional fisheries. When a petition is received, the Commission conducts research to determine if access restrictions are needed and to evaluate whether or not a license-type limited entry program would produce significant management, conservation, and economic benefits.

The nature of the fleet and the applicable regulations are evaluated to determine the extent to which limiting the number of participants will serve to contain the growth in fishing capacity. Historical fishing patterns are analyzed to determine the best way to define the fisheries for limitation purposes to help prevent post-limitation effort increases. Turnover rates in the fishery, and the participation histories of fishermen and vessels are evaluated also.

In 1993, the Commission adopted maximum number regulations for the Cook Inlet Dungeness pot and ring net fisheries. This regulatory action occurred after extensive analyses and public hearings on the proposals. The maximum numbers include all persons who are known to have recorded landings in the five years prior to the qualifications date.

Another regulation was adopted which allows persons who participated in the five years prior to the qualification date to apply for a limited entry permit. Point systems for these fisheries will be developed in 1994 or 1995. It is currently anticipated that most persons who are eligible to apply will qualify for a limited entry permit.

In 1993, the Commission produced two reports in response to limitation petitions which had been previously received. These reports were The Southeast Alaska Bait Herring Fishery (93-1N) by A. Tingley and K. Iverson and Southeast Alaska Herring Spawn On Kelp Pound Fisheries: Hoonah Sound and Craig/Klawock (93-4N) by A. Tingley. The Commission has taken no regulatory action in these fisheries but is continuing to monitor them.

Analyses of other petitions occurred in 1993 but reports are not yet completed. The Commission's non-confidential briefing reports are available upon request.

### **Optimum Numbers**

In 1993, the Commission adopted an optimum number of 46 for the Southeastern Alaska roe herring purse seine fishery. This number is greater than the original maximum number (35) and greater than the number of permanent entry permits which have been issued thus far in the fishery (45). Since six applications for permits are pending in this fishery, the total number of permits that will be issued initially in the fishery is still unknown.

The Commission was mandated to make an optimum number decision in the Southeastern Alaska roe herring purse seine fishery by the decision of the Alaska Supreme Court in Johns v. State, CFEC, 758 P.2d 1256 (Alaska 1988).



A denied applicant appealed a related legal issue in the Kelley case now pending in the Alaska Superior Court. The applicant in Kelley argued the Bristol Bay Drift Gill Net fishery is too exclusive under Johns, and, therefore, limited entry for that fishery should be eliminated. The State has briefed a number of arguments in response, including the argument that a royalty paid by permit holders into the general fund is a defense to such a claim. The State has further argued that entry permit fees, based as they are on the rates of economic return for different fisheries, constitute such a royalty. The Commission hopes for a ruling by the Superior Court in Kelley during 1994.

### **Distribution of Limited Entry Permits**

In 1993, the Commission evaluated changes in the distribution of Alaska's limited entry permits by residence of holders. This is a topic which continues to be of interest to Alaskans and their legislators. The report Changes In The Distribution Of Alaska's Limited Entry Permits, 1975-1992 (CFEC Report 93-7N), prepared by A. Tingley and E. Dinneford, provides extensive data and information on the topic.

The report updates previous studies by the Commission. For analysis purposes, the report defines five resident-types relative to each limited fishery. These include non-residents and four Alaskan resident-types. The four Alaskan resident-types are based upon whether a permit holder lives in a rural or urban community, and whether that community is considered local or non-local to the limited fishery.

The report provides data on the 46 limited fisheries (50 permit types) for which permanent permits had been issued through year-end 1992. It covers the 1975 through 1992 time period and includes detailed information on the changes in the number and type of entry permits held by each Alaskan resident-type and non-residents.

The report indicates that there has been a net movement of permits from rural Alaska communities to urban Alaska communities over the time period. However, the Alaska resident and non-resident composition of permit holders has remained relatively stable since the beginning of the program. At the end of 1992, approximately 78% of all limited entry permits were held by Alaskans and over 50% of the permits held by Alaskans were held by residents of rural communities.

The report provides fishery specific and statewide data on permit transfers, the initial geographic distribution of permit holders, changes due to permit transfers, changes due to permit holder migrations, and the year-end 1992 geographic distribution of permit holders. Data are also provided on the age distribution of permit holders and age differences between transferors and transfer recipients.

Detailed data summaries are also reported from the Commission's transfer survey. These summaries provide information on the incidence of transfers between family members and business partners, transfer acquisition methods, and transfer financing methods. Copies of the report are available upon request.

#### **Halibut and Groundfish Data**

The North Pacific Fishery Management Council (NPFMC) has passed individual fishing quota (IFQ) programs for the halibut and sablefish fixed gear fisheries in the waters off Alaska. These programs have been approved by the Secretary of Commerce and will be administered by the Restricted Access Management Division (RAM) of the National Marine Fisheries Service (NMFS) in Juneau, Alaska. An application process is scheduled for 1994 and the program is expected to begin in 1995.

During 1993, the Commission and other agencies worked to edit computerized fish ticket records for accuracy. The Commission's research and data processing staff worked with the International Pacific Halibut Commission to prepare an updated halibut data base. This data base will be used by NMFS for halibut IFQ purposes.

The Commission's research staff also helped the Department of Fish and Game edit the groundfish computerized fish ticket data base. Sablefish records from this data base will be used by NMFS for sablefish IFQ purposes. The groundfish data base will also be used in analyses of the NPFMC's Comprehensive Rationalization Plan (CRP). Work on the groundfish fish ticket data base has continued into 1994.

### Analyses Of IFQ Plan Proposed Amendments

At the request of the Office of the Governor and the Department of Fish and Game, the staff produced several analyses of proposals to modify the Council's IFQ programs for halibut and sablefish. These analyses were prepared and presented to the NPFMC.

Environmental Assessment/Regulatory Impact Review/Initial Regulatory Flexibility Analysis For The "1,000 Pound Minimum IFQ" Amendment To The Individual Fishing Quota Management Alternative For Alaska's Fixed Gear Halibut Fishery was presented as a Draft For Council Review at the June 1993 meeting. This analysis was prepared by K. Schelle, K. Iverson, and B. Muse.

Environmental Assessment/Regulatory Impact Review/Initial Regulatory Flexibility Analysis For "The Sitka Block" Proposed Amendment And "The Full/Partial Block" Proposed Amendment To The Individual Fishing Quota Management Alternative For Fixed Gear Sablefish and Halibut Fisheries - Gulf Of Alaska And Bering Sea/Aleutian Islands was presented as a Draft For Council Review at the June 1993 meeting. This analysis was also prepared by K. Schelle, B. Muse, and K. Iverson.

After reviewing the analysis of these "block proposals", the Council voted to send the report out for public review with minor modifications. A Draft For Public Review was sent out in July of 1993. At the September 1993 meeting, the Council again reviewed the analysis and adopted a "Modified Block" amendment to the sablefish and halibut IFQ program. The amendment represents a hybrid of the Council's current IFQ program and a Full/Partial Block alternative.

Following the September 1993 meeting, NPFMC and NMFS staff concluded that an analysis of the Modified Block amendment needed to be included in the EA/RIR/IRFA analysis which is sent to the U.S. Secretary of Commerce with the proposed rule. The Commission's research staff has begun work on a Draft For Secretarial Review which will include an analysis of the Modified Block proposed amendment. This analysis should be completed and sent to the Secretary in early 1994.

### Other Projects and Reports

The research staff produced monthly permit value estimates for the Department of Commerce and Economic Development and other users. The staff also updated basic information data reports on many of Alaska's commercial fisheries. Reports were also prepared on wholesale production and prices by E. Dinneford.

During the year the Commission's research staff produced many ad hoc reports for the Commission and other analyses requested by the Office of the Governor, the Department of Fish and Game, the Board of Fisheries and Alaska's Legislature. Among these reports, the following are available upon request:

- ▶ Summary Report On Limited Entry Permit Holdings, 1975-1991 (93-3N) by E. Dinneford
- ▶ Harvest Composition and Distribution and Vessel Participation In Alaska's Commercial Scallop Fishery, 1980 through 1992 (93-8N) by S. Shirley
- ▶ Characterization of the 1990 Dungeness Crab Fleet in Southeast Alaska: Vessel Attributes, Fishery Participation, and Fishery Performance (93-9N) by S. Shirley
- ▶ The 1993 Chignik Purse Seine Salmon Fishery: A Comparison of the Fishery Inside and Outside of Chignik Lagoon (93-10N) by S. Shirley.

Susan Shirley of the Commission's research staff also helped prepare scallop reports with Gordon Kruse of the Department of Fish and Game. "The Alaska Scallop Fishery and Its Management" by G. Kruse and S. Shirley will be published in Proceedings of the 9th International Pectinid Workshop. The workshop was held in Nanaimo, British Columbia in April of 1993.

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		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Sablefish Longline S. Southeastern	89	2	1	0	0	0	0	0	---	0	
	90	3	2	1	1	0	0	1	***	0	
	91	3	1	1	1	- 1	1	1	***	0	
	92	4	0	1	1	- 1	0	1	***	0	
	93	4	2	1	1	+ 1	1	1	***	1	
N. Southeastern	88	16	14	0	0	0	0	0	---	0	
	89	27	23	1	1	0	1	1	***	0	
	90	27	23	2	2	0	0	2	***	0	
	91	28	22	3	3	- 1	0	3	***	0	
	92	32	26	6	6	0	2	2	149,000	2	
93	34	28	2	2	0	3	2	***	1		
Sablefish Pots S. Southeastern	88	1	1	0	0	0	0	0	---	0	
	89	1	1	0	0	0	0	0	---	0	
	90	1	1	0	0	0	0	0	---	0	
	91	1	1	0	0	0	0	0	---	0	
	92	1	1	0	0	0	0	0	---	0	
93	1	1	0	0	0	0	0	---	0		
Herring Purse Seine Southeastern	77	38	36	0	0	0	0	0	---	0	
	78	41	37	2	2	- 1	0	0	---	0	
	79	42	38	2	2	0	1	0	---	0	
	80	42	38	2	2	+ 1	2	0	---	0	
	81	41	38	1	1	0	5	0	---	0	
	82	42	39	4	4	0	2	0	***	2	
	83	42	37	3	3	- 2	6	1	***	1	
	84	42	37	1	1	0	8	1	***	1	
	85	43	38	2	2	0	9	2	***	2	
	86	44	39	3	3	0	10	1	***	2	
	87	44	39	3	3	0	10	2	***	2	
	88	44	36	0	0	- 2	10	0	***	0	
	89	44	35	0	0	0	11	0	---	0	
	90	44	35	2	2	0	11	2	***	1	
	91	44	35	4	4	0	13	4	235,000	1	
	92	44	35	1	1	0	14	1	---	0	
93	45	37	1	1	+ 1	14	1	***	0		

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Prince Wm Sound	77	85	77	3	3	- 1	0	0	1	***	1
	78	91	78	7	6	- 1	0	0	1	***	0
	79	92	80	16	13	+ 1	0	1	2	***	1
	80	92	77	7	7	- 1	5	2	4	46,250	3
	81	92	76	4	4	0	8	2	2	***	2
	82	93	78	10	10	0	14	3	7	71,250	6
	83	97	83	2	2	+ 2	16	1	1	***	1
	84	100	86	16	15	+ 1	22	9	7	63,857	7
	85	102	86	16	14	- 1	25	4	12	66,375	5
	86	102	84	13	13	- 1	29	3	10	75,750	6
	87	103	83	6	6	0	29	2	4	96,250	1
	88	103	82	11	10	+ 1	34	0	10	160,500	3
	89	103	81	1	1	+ 1	37	0	1	***	1
	90	103	81	8	8	+ 3	36	5	3	***	2
	91	103	80	7	7	+ 1	35	1	6	222,500	2
92	103	79	11	11	- 1	37	3	8	187,531	2	
93	103	79	3	3	0	38	2	1	***	1	
Cook Inlet	77	61	57	1	1	0	0	0	1	***	0
	78	67	60	9	7	- 1	0	1	1	***	1
	79	68	59	10	7	0	0	0	4	27,500	1
	80	68	58	3	3	0	5	1	1	***	1
	81	68	56	4	4	- 1	6	1	3	***	1
	82	69	58	2	2	0	6	1	1	***	0
	83	70	59	1	1	0	6	1	0	---	0
	84	72	59	3	3	0	7	2	1	***	1
	85	73	59	12	12	+ 1	8	2	10	16,700	0
	86	73	57	20	19	- 2	10	7	13	31,362	4
	87	73	56	14	14	- 2	12	3	11	111,364	3
	88	73	55	5	5	0	16	1	4	165,000	2
	89	73	53	5	3	0	16	1	4	211,250	3
	90	73	51	5	5	0	18	4	1	***	0
	91	73	49	4	4	0	17	1	3	***	1
92	73	48	5	5	- 1	16	1	4	80,625	1	
93	73	48	1	1	0	16	1	0	---	0	
Kodiak	84	5	5	0	0	0	0	0	0	---	0
	85	42	39	6	6	0	2	2	4	36,250	2
	87	44	40	9	7	- 1	6	0	9	22,611	2
	88	45	42	4	4	+ 1	8	2	2	***	1
	86	42	39	9	9	+ 1	4	2	7	23,286	3

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Herring Purse Seine Kodiak	89	46	44	7	7	+ 1	7	4	3	***	1
	90	46	42	7	7	0	10	2	5	70,500	2
	91	47	42	5	5	- 1	8	2	3	***	0
	92	67	58	11	11	+ 2	10	1	10	47,600	1
	93	68	55	3	3	0	13	0	3	***	0
Herring Beach Seine Norton Sound	90	2	1	0	0	0	0	0	0	---	0
	91	2	1	0	0	0	0	0	0	---	0
	92	2	1	0	0	0	0	0	0	---	0
	93	2	1	0	0	0	0	0	0	---	0
Herring Seine/Gill Net Kodiak	87	1	1	0	0	0	0	0	0	---	0
	88	1	1	0	0	0	0	0	0	---	0
	89	1	1	0	0	0	0	0	0	---	0
	90	1	1	0	0	0	0	0	0	---	0
	91	1	1	0	0	0	0	0	0	---	0
	92	2	1	0	0	0	0	0	0	---	0
Herring Gill Net Southeastern	78	10	10	1	1	0	0	0	0	---	0
	79	39	35	2	2	0	1	0	0	---	0
	80	44	38	4	4	0	2	0	4	13,363	4
	81	45	39	4	4	+ 1	6	0	4	13,875	2
	82	59	47	6	6	- 1	10	1	5	27,500	2
	83	67	47	12	12	- 6	8	9	3	***	2
	84	82	62	11	11	+ 1	11	5	6	39,583	2
	85	87	61	16	16	- 5	11	4	12	45,000	4
	86	90	61	12	10	- 1	10	8	4	51,250	1
	87	91	60	15	14	0	13	3	12	48,542	6
	88	91	58	16	15	- 2	14	3	11	48,827	4
	89	92	60	6	6	+ 1	14	3	4	54,750	2
	90	98	64	5	5	0	12	3	2	***	1
	91	98	66	8	7	+ 1	13	1	7	27,214	1
	92	106	70	14	13	0	13	2	12	32,388	1
93	106	70	6	6	+ 1	14	5	1	***	1	

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Herring Gill Net Prince Wm Sound	82	24	22	4	4	+ 1	0	1	3	***	1
	83	24	23	4	4	+ 1	3	0	4	17,000	4
	84	24	22	5	5	0	7	1	4	24,000	4
	85	24	23	4	3	+ 1	9	1	3	***	2
	86	24	22	5	5	0	11	1	4	30,500	1
	87	24	22	1	1	0	10	1	0	---	0
	88	24	22	2	2	0	10	0	2	***	1
	89	24	21	3	3	- 1	10	0	3	***	0
	90	24	21	0	0	0	8	0	0	---	0
	91	24	22	2	2	+ 1	8	0	2	***	1
	92	24	22	1	1	0	6	0	1	***	0
	93	24	22	2	2	0	6	0	2	***	1
Kodiak	84	8	8	1	1	0	0	0	1	***	1
	85	54	53	12	11	0	3	2	10	15,600	4
	86	57	57	12	12	+ 1	11	2	10	16,600	4
	87	59	59	9	8	0	14	3	6	15,250	3
	88	64	64	21	20	0	15	3	18	16,511	3
	89	68	66	13	13	- 1	17	1	12	22,813	2
	90	72	69	13	12	0	18	5	8	29,000	0
	91	74	69	10	10	0	17	5	8	31,125	1
	92	94	90	9	9	+ 2	15	2	7	26,886	1
93	97	92	4	4	+ 1	18	0	4	26,000	1	
Nelson Island	90	77	74	1	1	0	0	1	0	---	0
	91	80	77	2	2	0	0	2	0	---	0
	92	114	107	0	0	0	0	0	0	---	0
	93	134	126	3	3	0	0	3	0	---	0
Nunivak Island	90	9	8	0	0	0	0	0	0	---	0
	91	42	40	0	0	0	0	0	0	---	0
	92	48	45	1	1	0	0	1	0	---	0
	93	50	47	0	0	0	0	0	0	---	0
Lower Yukon	90	66	66	3	2	0	0	3	0	---	0
	91	70	70	5	5	0	0	5	0	---	0
	92	78	78	3	3	0	0	3	0	---	0
	93	77	77	4	4	0	0	4	0	---	0

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Herring Gill Net Norton Sound	90	211	162	31	29	- 7	0	5	26	29,731	2
	91	229	178	35	33	+ 1	6	8	27	35,370	2
	92	233	181	14	14	0	9	6	8	27,813	2
	93	238	187	11	11	+ 1	9	7	4	22,250	1
King/Tanner Crab Pot SE Red/Blue King	89	1	1	0	0	0	0	0	0	---	0
	90	1	1	0	0	0	0	0	0	---	0
	91	1	1	0	0	0	0	0	0	---	0
	92	1	1	0	0	0	0	0	0	---	0
	93	1	1	1	1	0	0	1	0	---	0
SE R/B/Brn King	92	1	1	0	0	0	0	0	0	---	0
	93	1	1	0	0	0	0	0	0	---	0
SE Brn King	90	1	1	0	0	0	0	0	0	---	0
	91	1	1	0	0	0	0	0	0	---	0
	92	1	1	0	0	0	0	0	0	---	0
	93	2	2	0	0	0	0	0	0	---	0
SE R/B King + Tanner	89	4	4	0	0	0	0	0	0	---	0
	90	6	6	1	1	0	1	0	1	***	1
	91	7	7	1	1	0	2	0	1	***	1
	92	8	8	0	0	0	2	0	0	---	0
	93	8	8	0	0	0	2	0	0	---	0
SE All King + Tanner	89	5	5	0	0	0	0	0	0	---	0
	90	14	14	1	1	0	1	0	1	***	1
	91	14	14	1	1	0	3	0	1	***	0
	92	14	14	1	1	0	3	0	1	***	1
	93	14	14	2	2	0	3	2	0	---	0
SE Tanner Crab	89	1	1	0	0	0	0	0	0	---	0
	90	3	3	1	1	0	0	0	1	***	0
	91	3	3	0	0	0	0	0	0	---	0
	92	3	3	0	0	0	0	0	0	---	0
	93	4	4	2	2	+ 1	1	1	1	***	1
Herring Spawn on Kelp Bristol Bay	92	255	253	2	2	0	1	2	0	---	0
	93	272	270	3	3	0	1	2	1	***	0

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Herring Pound Prince Wm Sound	88	128	97	36	34	+ 4	3	4	32	24,519	7
	89	128	101	14	14	+ 5	8	1	13	47,884	4
	90	128	100	4	4	- 1	9	2	2	***	1
	91	128	102	12	12	+ 2	12	0	12	61,375	1
	92	128	105	8	8	0	19	2	6	57,833	3
	93	128	102	10	10	0	23	2	8	40,675	2
Salmon Purse Seine Southeastern	75	398	198	51	51	- 4	0	8	15	10,633	12
	76	409	202	24	21	- 3	0	1	9	9,222	5
	77	411	196	53	50	- 6	0	6	21	16,667	14
	78	413	193	56	50	- 8	0	5	16	30,929	13
	79	413	189	38	36	- 2	1	3	12	39,917	10
	80	414	193	35	34	+ 3	13	12	15	39,600	9
	81	414	194	35	34	0	16	12	23	40,652	12
	82	414	186	31	31	- 6	24	10	21	40,286	11
	83	416	187	34	32	- 1	27	14	20	38,531	10
	84	417	185	55	52	- 1	33	17	38	40,884	18
	85	416	181	36	33	- 6	39	9	27	37,907	12
	86	416	184	26	23	+ 2	38	8	18	34,403	3
	87	416	182	36	33	+ 3	43	6	30	40,832	10
	88	416	181	30	29	- 3	44	12	18	65,833	5
	89	416	182	36	36	+ 5	47	7	29	78,448	13
	90	417	180	26	26	- 2	45	8	18	104,667	4
	91	417	181	33	32	+ 2	48	14	19	92,684	6
92	417	178	28	26	- 2	51	11	16	64,969	5	
93	417	179	33	30	+ 2	49	17	16	79,625	4	
Prince Wm Sound	75	210	164	19	17	+ 2	0	0	7	8,000	5
	76	247	194	42	36	- 5	0	5	11	10,700	6
	77	255	198	28	24	- 3	0	1	6	29,800	5
	78	257	193	36	32	- 5	0	3	10	24,272	4
	79	258	192	47	41	- 3	5	3	13	33,846	5
	80	258	197	29	28	+ 1	15	12	14	40,154	6
	81	259	190	34	34	- 5	33	18	16	69,531	10
	82	259	188	26	26	+ 1	41	12	14	101,690	13
	83	259	187	29	28	- 1	53	12	17	142,384	14
	84	261	188	23	22	- 2	62	12	11	131,695	9
	85	261	191	27	25	+ 7	68	11	16	104,469	7
86	262	190	26	24	+ 1	70	13	13	99,400	9	
87	262	191	36	35	+ 1	72	15	21	90,000	16	

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Purse Seine Prince Wm Sound	88	263	184	32	30	- 3	69	13	19	135,158	7
	89	263	184	15	15	0	72	9	6	236,333	2
	90	264	184	16	15	0	71	11	5	228,000	3
	91	264	182	21	20	- 2	65	11	10	215,500	1
	92	265	189	25	25	+ 4	69	6	19	98,347	5
	93	265	192	20	20	+ 1	65	10	10	88,850	5
Cook Inlet	75	49	49	3	2	0	0	0	0	---	0
	76	63	62	7	6	- 1	0	1	2	---	2
	77	72	72	12	11	0	0	2	4	10,625	2
	78	74	74	10	9	0	0	2	5	40,000	4
	79	75	74	9	8	0	1	2	1	---	1
	80	75	73	12	12	- 1	5	4	7	82,786	3
	81	75	73	10	9	0	10	3	7	83,714	5
	82	77	76	11	11	0	16	6	5	84,267	5
	83	78	78	15	14	+ 1	23	7	8	90,000	7
	84	78	77	10	8	-	24	9	1	---	1
	85	80	79	5	5	0	26	1	4	58,375	3
	86	82	81	9	9	0	27	4	5	60,000	4
	87	82	81	16	15	0	27	5	11	60,455	6
	88	82	81	14	14	0	31	5	9	66,089	6
	89	82	81	10	9	0	32	7	3	---	2
	90	82	81	6	5	0	32	2	4	177,500	0
	91	82	80	3	3	0	29	1	2	---	0
92	82	79	4	4	0	30	3	1	---	0	
93	83	78	6	6	0	29	6	0	---	0	
Kodiak	75	334	242	22	22	+ 4	0	4	7	4,571	5
	76	358	262	42	40	- 1	0	6	13	9,736	5
	77	365	270	72	62	+ 3	0	13	19	17,611	7
	78	371	273	60	52	+ 3	0	11	9	47,611	9
	79	374	272	57	41	- 2	3	5	12	66,045	6
	80	375	275	35	34	+ 4	24	5	24	70,688	15
	81	375	280	37	36	+ 7	50	16	20	68,625	15
	82	376	284	43	42	+ 4	66	14	29	75,511	28
	83	377	289	47	47	+ 4	81	19	28	69,903	20
	84	378	286	29	29	-	91	12	17	61,265	7
	85	379	288	43	39	0	99	20	23	46,337	9
	86	380	293	52	46	+ 5	102	25	27	36,151	12
87	381	293	61	53	+ 2	104	23	38	44,128	13	
88	382	288	55	50	- 5	111	21	34	66,491	15	

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	Actual Transfer Information					Transfer Survey Information				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Purse Seine Kodiak	89	382	287	38	37	0	113	15	22	132,795	8
	90	382	283	25	25	0	114	8	17	146,588	4
	91	383	282	22	22	- 1	110	7	15	119,170	4
	92	383	280	33	33	+ 3	108	13	20	69,850	5
	93	383	283	29	29	+ 5	103	12	17	60,897	8
Chignik	75	85	64	4	4	0	0	1	1	***	1
	76	90	72	4	4	0	0	2	0	---	0
	77	90	73	6	5	+ 1	0	2	1	---	0
	78	90	76	3	3	0	0	0	0	---	0
	79	90	76	1	1	+ 1	0	0	0	---	0
	80	90	76	1	1	0	0	0	0	---	0
	81	90	74	5	4	- 1	0	0	0	---	0
	82	90	74	7	6	0	5	2	2	---	3
	83	90	74	4	4	0	9	2	2	---	1
	84	90	75	9	8	0	13	2	4	322,500	3
	85	90	77	6	6	+ 1	15	3	2	---	2
	86	90	77	5	5	+ 1	16	3	1	---	2
	87	90	76	0	0	0	17	0	0	---	0
	88	90	75	4	3	- 1	19	0	2	---	1
	89	90	74	4	4	- 1	20	0	2	---	1
90	90	74	4	4	+ 1	23	0	2	---	1	
91	90	72	4	4	0	21	0	2	---	1	
92	90	73	2	2	+ 1	21	0	2	---	0	
93	90	72	7	7	0	20	0	2	---	0	
Alaska Peninsula	75	108	95	3	3	0	0	0	0	---	0
	76	112	99	6	5	0	0	0	0	---	0
	77	113	100	15	13	0	0	0	0	---	0
	78	115	104	12	12	+ 1	0	3	1	---	0
	79	117	102	13	12	+ 3	0	4	1	66,000	1
	80	117	97	19	17	3	3	7	2	---	1
	81	117	98	9	9	+ 1	7	7	2	---	1
	82	118	99	5	5	0	6	2	0	---	0
	83	118	98	22	19	- 2	7	16	0	195,000	0
	84	118	98	8	8	+ 1	11	3	0	---	0
	85	119	100	3	3	- 1	15	0	0	---	0
	86	119	99	10	10	0	17	0	4	251,250	0
	87	119	96	10	10	- 2	18	0	4	145,000	0
	88	119	93	13	13	- 2	18	0	4	149,625	0
	89	119	92	5	5	- 1	19	0	2	---	0

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Purse Seine Alaska Peninsula	90	119	92	5	5	- 1	25	3	2	***	1
	91	119	92	5	3	0	26	5	0	---	0
	92	119	91	12	11	- 1	24	6	6	191,717	0
	93	120	91	8	8	- 1	25	6	2	***	0
Salmon Beach Seine Kodiak	75	21	20	0	0	0	0	0	0	---	0
	76	23	22	2	2	0	0	0	0	---	0
	77	30	27	10	8	- 1	0	1	3	***	2
	78	33	30	16	14	0	0	4	3	***	1
	79	33	30	7	7	- 1	0	1	4	36,500	3
	80	34	31	9	9	- 1	0	1	4	42,625	2
	81	34	32	10	8	0	4	3	7	42,429	5
	82	34	32	4	4	0	3	2	2	***	2
	83	35	32	5	5	0	6	2	3	***	2
	84	35	32	3	3	0	7	1	2	***	1
	85	34	30	6	5	- 1	7	2	4	23,750	0
	86	34	30	3	3	0	6	1	2	***	0
	87	33	31	7	7	0	7	2	5	25,000	3
	88	33	30	8	8	- 1	5	3	5	28,400	0
	89	33	29	9	9	- 2	4	3	6	34,833	2
90	33	29	3	3	+ 1	3	0	3	***	0	
91	33	30	3	2	0	4	1	2	***	0	
92	33	30	4	4	0	3	3	1	***	0	
93	34	31	2	2	0	3	2	0	---	0	
Salmon Drift Gill Net Southeastern	75	431	293	94	89	+ 6	0	9	28	9,211	21
	76	449	313	59	48	+ 4	0	6	12	10,213	7
	77	460	323	71	68	+ 6	0	11	25	16,262	17
	78	463	329	81	67	+ 5	0	11	26	34,604	18
	79	464	324	72	60	- 6	10	8	19	41,763	14
	80	464	322	59	56	- 1	35	22	35	41,714	21
	81	464	319	66	61	- 1	56	25	40	43,920	30
	82	466	315	74	66	- 10	68	33	41	38,495	30
	83	467	322	50	45	0	83	13	37	34,508	23
	84	467	316	64	60	- 9	85	21	43	32,898	14
	85	468	320	61	59	+ 1	92	18	43	35,623	21
	86	468	326	71	65	+ 1	108	26	45	44,849	22

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Drift Gill Net Southeastern	87	468	327	52	48	- 2	108	18	34	55,632	16
	88	468	316	50	41	-10	107	20	30	75,958	12
	89	468	309	25	23	- 4	114	9	16	125,625	9
	90	468	307	45	43	- 3	117	17	28	106,500	7
	91	468	317	46	44	+ 8	122	13	33	82,773	10
	92	468	321	42	37	+ 2	123	13	29	71,276	8
	93	468	327	44	42	+ 5	127	17	27	80,519	10
Prince Wm Sound	75	494	366	36	33	+ 1	0	4	9	3,089	6
	76	514	390	70	64	+ 3	0	10	18	4,500	15
	77	524	393	83	71	- 2	0	8	30	13,750	20
	78	528	384	84	69	- 4	0	8	25	27,742	19
	79	531	384	68	62	+ 1	4	11	22	35,632	13
	80	531	392	54	51	+ 4	16	19	26	27,288	17
	81	531	398	74	73	+ 8	56	20	54	32,204	30
	82	531	384	78	72	-10	74	27	51	46,461	32
	83	533	396	54	53	+ 1	105	17	37	61,450	24
	84	534	393	57	52	- 6	129	22	35	53,157	18
	85	534	386	70	66	- 5	139	17	53	55,679	25
	86	536	384	57	53	- 2	145	11	46	62,006	23
	87	536	386	57	55	+ 5	154	12	45	62,147	21
	88	536	386	68	60	+11	157	18	50	75,802	17
	89	537	392	29	28	0	158	14	15	137,833	8
	90	537	391	41	39	0	155	14	27	160,523	11
	91	537	395	41	39	+ 2	158	17	24	122,250	6
92	537	405	40	40	+ 2	158	14	26	95,212	3	
93	537	404	21	20	- 4	159	7	14	99,286	7	
Cook Inlet	75	453	291	30	30	+ 3	0	3	10	3,911	3
	76	514	342	76	73	+ 2	0	9	29	5,552	12
	77	539	359	87	79	- 4	0	13	28	9,643	14
	78	549	365	87	82	0	0	20	21	36,825	15
	79	554	371	86	75	+ 3	6	13	24	82,636	18
	80	554	373	76	72	+ 2	42	36	34	67,290	28
	81	554	375	76	73	- 1	82	27	48	67,213	39
	82	554	382	64	61	+ 4	97	27	37	57,866	27
	83	555	390	72	69	+ 4	123	21	51	69,720	39
	84	556	399	48	48	+ 2	139	13	35	66,306	20
	85	557	394	62	58	- 1	156	23	39	62,759	22
	86	559	394	71	68	0	165	21	50	63,902	27
	87	560	399	44	42	+ 4	168	18	26	86,542	11

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TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Drift Gill Net Cook Inlet	88	561	403	35	33	+ 3	174	7	28	126,138	11
	89	561	398	53	53	- 2	169	18	35	168,400	14
	90	561	394	54	51	- 1	169	30	24	203,063	6
	91	562	396	43	41	+ 3	166	15	28	177,214	7
	92	562	388	45	44	- 4	157	13	32	88,816	5
	93	563	382	38	36	- 3	137	17	21	89,786	5
Alaska Peninsula	75	152	109	4	4	0	0	1	0	---	0
	76	153	110	17	17	0	0	1	4	6,333	1
	77	154	108	31	26	- 1	0	7	7	10,286	3
	78	156	109	27	25	- 5	0	6	5	15,000	3
	79	156	107	32	26	- 1	0	7	4	60,625	3
	80	156	103	28	25	- 4	12	16	8	95,875	5
	81	156	101	23	23	- 3	15	13	10	123,500	7
	82	156	98	25	24	- 2	19	12	13	119,000	8
	83	156	96	26	23	- 1	18	17	9	145,778	5
	84	156	96	15	15	- 1	23	8	7	186,429	5
	85	156	92	24	22	- 3	32	9	15	159,153	11
	86	157	94	22	22	+ 1	38	9	13	197,000	7
	87	158	93	9	9	0	40	2	7	215,429	4
	88	158	90	7	7	- 3	39	5	2	***	1
	89	158	87	13	13	- 2	39	8	5	344,000	2
	90	158	87	15	14	+ 1	45	4	11	356,136	4
	91	159	89	7	7	+ 1	48	1	6	357,000	3
92	159	89	11	11	0	44	4	7	319,286	5	
93	159	90	13	13	+ 2	46	4	9	389,932	5	
Bristol Bay	75	1,416	767	81	80	+ 9	0	16	19	1,166	9
	76	1,622	918	126	124	0	0	34	30	2,536	10
	77	1,663	947	213	196	- 11	0	47	63	6,180	40
	78	1,700	973	235	211	- 12	0	49	78	21,638	52
	79	1,717	971	225	197	- 14	8	44	51	64,588	37
	80	1,717	967	169	162	0	87	68	79	89,032	59
	81	1,720	964	168	161	- 3	142	77	89	82,107	59
	82	1,724	960	183	179	- 3	191	70	113	94,344	77
	83	1,727	988	160	155	+ 15	284	63	97	99,072	78
	84	1,729	968	153	146	- 17	356	65	88	117,036	52
	85	1,738	975	138	130	0	393	49	89	114,647	41
	86	1,743	977	155	144	+ 1	410	57	97	121,120	54
87	1,746	966	129	125	- 10	418	51	78	130,265	40	
88	1,749	953	126	121	- 12	422	49	77	167,461	32	

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TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Drift Gill Net Bristol Bay	89	1,776	958	116	112	+ 2	439	63	53	233,400	26
	90	1,785	961	107	103	- 5	436	47	60	212,855	20
	91	1,793	944	102	97	-18	409	41	61	201,173	7
	92	1,797	922	128	126	-23	385	62	66	187,613	15
	93	1,805	919	116	112	- 3	365	48	68	187,248	25
Salmon Set Net Yakutat	75	147	131	9	8	+ 2	0	1	3	***	2
	76	156	140	15	15	+ 1	0	8	4	6,000	2
	77	158	141	16	15	- 1	0	2	5	7,000	1
	78	161	142	22	20	- 1	0	4	5	10,480	1
	79	164	143	13	12	- 3	0	3	3	***	1
	80	164	146	16	15	0	2	9	2	***	1
	81	164	146	23	20	0	6	11	11	26,682	6
	82	164	144	15	14	- 1	12	7	8	32,792	5
	83	164	144	18	17	- 1	13	14	4	27,250	5
	84	164	145	13	13	+ 1	11	9	4	23,750	2
	85	164	145	18	17	+ 1	15	9	4	25,862	2
	86	164	142	17	16	0	17	10	7	26,857	2
	87	164	139	17	16	- 2	14	12	5	27,200	0
	88	164	135	27	27	- 3	17	10	17	28,279	7
	89	165	138	18	18	- 1	17	13	5	33,200	2
90	165	139	22	22	+ 1	19	10	12	36,458	2	
91	167	142	20	19	+ 2	20	12	8	44,125	2	
92	168	143	13	12	- 1	19	10	8	***	0	
93	169	143	18	17	0	18	8	10	46,850	2	
Prince Wm Sound	75	26	21	2	2	+ 2	0	0	0	---	0
	76	28	23	0	0	0	0	0	0	---	0
	77	28	21	2	2	- 1	0	0	0	---	0
	78	28	23	5	4	+ 1	0	0	0	---	1
	79	28	23	5	2	0	0	0	0	---	1
	80	28	24	5	5	0	0	0	0	---	1
	81	29	24	5	5	+ 1	0	3	0	---	0
	82	30	27	5	5	0	1	0	5	19,400	1
	83	30	28	9	8	+ 1	2	2	6	24,167	5
	84	30	28	6	6	0	5	2	9	31,250	1
85	30	28	5	5	0	9	2	4	32,375	1	
86	30	28	1	1	0	7	1	4	***	1	
87	30	27	6	5	- 1	7	0	4	29,625	0	

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TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Set Net Prince Wm Sound	88	30	27	6	6	+ 1	5	4	2	***	1
	89	30	27	4	4	0	4	3	1	***	0
	90	30	28	1	1	+ 1	0	0	1	***	0
	91	30	27	2	2	- 1	5	1	1	***	0
	92	30	27	3	3	0	5	2	1	***	1
	93	30	27	0	0	0	5	0	0	---	0
Cook Inlet	75	652	608	47	46	0	0	7	9	2,250	6
	76	712	670	77	74	+ 9	0	14	14	1,778	7
	77	731	690	93	90	+ 3	0	12	29	4,821	15
	78	742	698	129	120	+ 1	0	23	46	9,824	15
	79	744	701	99	92	- 6	0	24	20	23,412	9
	80	744	696	89	87	+ 2	5	42	42	15,333	25
	81	744	684	110	103	- 7	18	50	59	15,322	31
	82	744	692	90	86	- 2	28	48	42	17,190	21
	83	743	682	103	101	- 1	34	52	51	18,340	19
	84	743	669	89	86	- 11	41	44	45	17,078	15
	85	744	669	92	90	- 7	44	41	51	16,312	10
	86	743	664	102	97	- 2	46	42	60	18,310	10
	87	743	659	101	98	- 1	48	33	68	26,727	14
	88	743	659	79	77	- 1	48	33	46	41,151	4
	89	743	644	91	87	- 9	54	42	49	57,694	11
	90	743	643	83	80	- 3	68	41	42	91,171	8
	91	745	642	63	63	- 3	71	43	20	65,875	5
92	745	637	79	77	- 3	71	54	25	40,793	7	
93	745	634	72	70	- 5	72	39	33	36,478	5	
Kodiak	75	139	103	22	22	+ 8	0	7	7	5,380	5
	76	176	133	37	34	- 2	0	4	10	3,900	2
	77	181	137	28	26	+ 1	0	5	7	6,600	4
	78	184	138	28	25	+ 2	0	9	6	19,800	4
	79	185	137	32	27	0	1	4	10	33,667	6
	80	186	137	34	33	+ 1	6	16	9	39,861	5
	81	186	140	25	25	+ 1	18	15	9	41,278	7
	82	186	138	28	28	- 3	21	16	12	39,817	7
	83	186	139	19	18	+ 1	23	13	6	57,033	5
	84	187	141	24	23	+ 1	30	13	11	57,200	5
	85	187	147	22	22	+ 3	34	15	7	57,200	3
	86	187	150	38	36	+ 3	32	19	19	61,792	8
87	187	152	25	25	+ 3	29	17	8	60,122	3	
88	187	150	15	14	+ 1	30	12	3	***	1	

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Set Net Kodiak	89	188	144	15	14	- 1	29	9	6	69,542	2
	90	188	143	16	16	+ 1	27	10	6	85,000	2
	91	188	138	21	19	- 1	27	18	3	***	2
	92	188	139	27	25	+ 3	31	18	9	109,722	3
	93	188	140	14	13	0	30	6	8	111,938	1
Alaska Peninsula	75	82	76	4	3	0	0	2	0	---	0
	76	105	98	5	5	0	0	2	3	***	1
	77	106	95	15	14	- 1	0	1	4	5,150	1
	78	108	99	14	13	0	0	3	2	***	0
	79	108	99	12	11	0	0	2	0	---	0
	80	109	98	17	14	- 2	1	7	5	14,500	3
	81	109	98	21	21	0	3	12	9	54,278	7
	82	109	96	19	19	- 1	5	8	11	54,636	6
	83	109	96	24	24	0	5	13	11	50,836	3
	84	109	95	18	18	- 1	7	9	9	45,332	3
	85	110	94	14	14	- 2	11	7	7	47,500	2
	86	113	92	11	10	- 4	13	4	7	56,357	2
	87	113	90	23	22	- 2	16	14	9	55,722	3
	88	113	94	13	12	+ 2	19	9	3	***	2
	89	113	94	9	9	0	19	8	1	***	0
	90	113	93	6	6	- 1	21	5	3	***	0
	91	113	91	8	8	- 1	24	5	3	***	1
92	113	93	11	11	+ 1	27	4	7	101,429	2	
93	113	94	15	13	+ 2	26	6	9	129,444	2	
Bristol Bay	75	716	592	22	22	+ 2	0	9	0	---	0
	76	759	621	68	65	- 3	0	23	11	2,755	6
	77	824	669	76	74	- 6	0	21	19	2,695	4
	78	891	733	133	125	+ 4	0	39	27	8,507	9
	79	910	745	133	125	- 6	1	32	38	18,184	16
	80	913	728	113	111	-11	11	49	49	30,689	20
	81	914	714	112	106	-17	30	55	56	32,370	27
	82	916	704	118	115	-13	46	47	71	37,359	42
	83	929	710	97	94	- 4	64	48	49	41,680	27
	84	931	711	90	87	- 8	64	43	47	40,766	25
	85	931	713	98	96	0	76	50	48	35,974	22
	86	940	718	97	92	+ 5	87	36	61	33,300	18
	87	942	722	108	101	+ 1	90	44	64	34,453	20
	88	941	715	97	93	- 2	88	50	47	46,508	16
	89	1,007	770	95	92	- 6	88	55	39	63,731	11

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Salmon Set Net Bristol Bay	90	1,011	770	85	81	+ 2	95	52	33	60,545	8
	91	1,012	763	83	78	- 1	103	43	40	58,425	7
	92	1,017	766	92	86	- 2	103	45	47	48,904	5
	93	1,015	755	71	70	- 6	97	40	31	48,016	7
Salmon Power Troll Southeastern	75	849	619	137	130	+23	0	11	52	5,303	27
	76	915	677	78	76	+ 2	0	14	29	5,065	18
	77	929	698	159	147	+15	0	11	64	8,831	25
	78	934	717	143	127	+13	0	13	78	15,457	39
	79	939	718	126	108	- 3	26	13	61	26,680	39
	80	939	703	97	94	-11	76	14	72	33,308	41
	81	939	712	95	92	+ 7	127	23	68	29,012	47
	82	940	717	86	83	- 3	153	15	71	21,630	44
	83	939	722	95	94	0	167	22	73	20,864	40
	84	940	720	83	81	-10	188	12	71	19,456	34
	85	942	729	83	82	+ 1	211	10	73	21,509	40
	86	942	729	88	85	+ 2	228	16	72	24,776	38
	87	942	748	75	72	+15	239	10	65	26,431	28
	88	942	755	83	80	+13	259	15	68	29,782	37
	89	942	756	63	61	+13	265	7	56	32,446	23
	90	942	753	65	61	0	265	14	51	35,142	17
91	944	746	71	69	- 7	251	15	56	36,299	6	
92	944	749	57	54	- 3	236	13	44	33,847	10	
93	944	749	54	53	0	243	7	47	30,747	18	
Salmon Hand Troll Southeastern	82	696	659	56	53	- 2	0	24	32	4,036	4
	83	2,121	1,971	100	98	- 5	8	16	84	4,964	16
	84	2,120	1,952	75	73	-11	12	7	68	4,732	11
	85	1,984	1,835	110	105	- 9	17	21	89	5,109	7
	86	1,957	1,804	124	120	- 4	18	16	108	5,252	5
	87	1,919	1,757	109	106	- 7	16	16	93	5,551	8
	88	1,856	1,680	122	121	-10	20	25	97	6,446	7
	89	1,807	1,631	79	76	0	19	13	66	7,323	7
	90	1,767	1,592	116	108	- 5	20	18	98	8,322	10
	91	1,727	1,557	106	101	+ 3	17	24	82	8,321	5
	92	1,679	1,501	85	81	-10	14	15	70	8,477	4
	93	1,629	1,465	75	71	0	15	22	53	8,853	11

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----			
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits
Salmon Fishwheel Upper Yukon	76	80	80	2	2	0	0	0	---	0
	77	107	107	2	2	0	0	0	---	0
	78	108	107	11	10	0	0	0	---	0
	79	114	114	6	6	0	0	0	---	0
	80	114	114	9	9	0	0	4	***	1
	81	123	123	16	16	0	0	2	9,320	2
	82	130	130	12	12	0	0	5	10,893	2
	83	130	129	19	19	0	0	8	10,500	2
	84	130	129	10	10	- 1	0	7	11,643	4
	85	132	132	9	8	+ 1	0	6	12,333	0
	86	133	132	8	8	0	0	3	***	0
	87	133	133	13	13	+ 1	0	2	9,089	0
	88	133	133	12	11	0	0	4	8,700	0
	89	133	133	7	7	0	0	7	***	0
	90	133	132	11	11	0	0	4	11,667	1
91	133	132	12	12	0	0	5	10,843	0	
92	162	161	12	12	0	0	7	10,900	0	
93	164	160	14	13	- 1	0	5	***	0	
AYK Salmon Gill Net Upper Yukon	76	35	35	1	1	0	0	0	---	0
	77	44	44	1	1	0	0	1	***	0
	78	47	46	2	2	0	0	0	---	0
	79	49	48	5	5	0	0	0	---	1
	80	48	47	6	5	0	0	0	---	0
	81	64	64	8	8	0	0	9	---	0
	82	72	71	9	8	0	0	5	8,367	0
	83	72	70	10	9	- 1	0	5	10,600	0
	84	70	69	4	4	0	0	5	---	1
	85	70	69	2	2	0	0	3	---	0
	86	70	69	6	6	0	0	2	---	0
	87	71	70	7	7	0	0	1	---	0
	88	70	68	5	5	0	0	3	---	1
89	69	67	4	4	0	0	4	9,875	1	
90	70	68	4	4	0	0	4	11,250	1	
91	71	69	3	3	0	0	2	---	0	
92	71	69	2	2	0	0	3	---	0	
93	72	69	4	4	0	0	1	---	0	
Kuskokwim	76	688	688	8	8	0	0	3	---	0

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
AYK Salmon Gill Net Kuskokwim	77	761	761	18	18	0	0	11	0	---	0
	78	766	765	50	47	0	0	26	6	6,100	2
	79	781	780	39	37	+ 1	1	17	10	6,420	4
	80	782	782	59	56	0	3	33	16	6,875	5
	81	785	784	49	47	- 1	4	34	14	8,339	3
	82	831	829	44	44	- 1	4	36	8	9,563	3
	83	831	828	64	63	0	4	55	9	10,222	2
	84	831	829	52	52	0	9	57	15	9,893	7
	85	831	829	45	45	0	13	39	6	10,083	1
	86	829	828	43	42	+ 1	16	28	15	10,133	4
	87	829	828	42	40	0	15	34	8	9,563	0
	88	828	826	45	43	- 1	18	27	18	9,669	4
	89	828	826	55	54	0	20	35	20	12,050	0
	90	829	827	57	56	+ 1	22	39	18	12,056	2
	91	830	829	39	39	0	19	27	12	13,417	1
	92	830	828	48	48	0	19	33	15	12,333	4
	93	829	825	61	60	- 1	15	44	17	12,735	4
Kotzebue	76	118	118	4	4	0	0	2	0	---	0
	77	175	175	2	2	0	0	0	0	---	0
	78	177	177	17	17	0	0	5	1	***	1
	79	180	180	18	18	0	0	8	3	5,200	2
	80	194	193	12	11	0	0	8	3	***	1
	81	211	208	18	18	- 1	0	10	8	7,813	0
	82	219	216	25	23	- 1	2	14	11	9,591	3
	83	219	216	17	17	- 1	5	5	12	13,083	4
	84	219	216	20	19	0	5	18	2	***	1
	85	219	215	13	13	0	11	10	3	***	1
	86	219	214	17	17	- 1	15	11	6	10,819	1
	87	219	211	15	15	0	16	11	4	9,500	1
	88	219	213	33	30	+ 2	13	21	11	7,505	0
	89	219	213	14	14	0	10	11	3	***	0
90	218	211	17	17	0	8	9	8	8,250	2	
91	217	211	12	12	+ 1	6	11	1	***	1	
92	217	211	12	12	0	5	8	4	10,500	1	
93	214	206	11	11	0	5	9	2	***	0	
Lower Yukon	76	678	677	6	5	0	0	4	0	---	0
	77	692	691	9	9	0	0	3	2	***	0
	78	695	691	26	25	- 1	0	14	5	6,700	3
	79	702	698	28	27	0	0	12	8	5,834	1

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
AYK Salmon Gill Net Lower Yukon	80	703	700	45	44	0	1	29	9	9,289	2
	81	706	703	36	35	0	1	24	11	9,545	2
	82	707	703	40	38	0	2	28	12	18,250	3
	83	703	698	74	71	- 1	4	48	26	22,346	5
	84	704	699	41	41	0	10	24	17	28,441	8
	85	704	700	38	35	0	11	26	12	22,917	1
	86	703	696	36	36	- 1	16	25	11	22,455	3
	87	703	698	50	49	+ 2	16	38	12	20,688	2
	88	704	697	37	35	0	19	24	13	20,669	3
	89	704	696	43	43	0	27	32	11	25,527	3
	90	704	694	28	28	- 2	34	19	9	24,778	3
	91	704	696	43	41	+ 2	35	31	12	23,904	0
	92	704	692	39	38	- 2	37	29	10	27,680	1
	93	704	692	38	35	0	36	30	8	31,359	2
	Norton Sound	76	169	169	0	0	0	0	0	0	---
77		176	174	2	2	- 1	0	0	0	---	0
78		176	176	8	8	0	1	4	4	4,350	3
79		177	175	11	11	- 2	1	2	5	6,300	1
80		177	175	18	18	0	2	6	11	7,909	3
81		195	194	17	16	0	3	7	10	9,450	4
82		200	199	20	19	0	4	10	10	10,100	2
83		201	199	22	20	- 1	8	15	7	11,429	2
84		201	199	17	16	0	13	12	5	13,150	3
85		202	200	13	13	0	13	7	6	12,167	2
86		201	198	22	20	- 1	14	16	6	10,167	3
87		201	199	15	15	0	14	11	4	9,750	1
88		201	199	11	10	0	11	8	3	***	0
89		201	198	14	13	- 1	10	7	7	9,214	1
90		200	197	7	7	0	9	5	2	***	0
91	200	198	16	16	0	8	11	5	8,100	0	
92	200	198	8	8	0	7	6	2	***	0	
93	198	196	13	13	0	7	11	2	***	0	
Totals	75	6,762	4,808	590	568	+58	0	83	167	5,694	102
	76	9,173	7,115	776	729	+ 6	0	152	199	5,455	99
	77	9,772	7,639	1,108	1,019	-10	0	181	341	10,013	178
	78	9,975	7,800	1,314	1,185	- 9	0	260	385	20,541	220
	79	10,104	7,865	1,209	1,071	-45	70	216	342	38,491	195
	80	10,132	7,853	1,060	1,017	-16	375	441	480	45,346	282
	81	10,204	7,901	1,092	1,047	-16	712	475	602	44,288	361
	82	11,030	8,647	1,144	1,100	-57	924	489	655	48,099	398

\* Please read "Notes for Table" at end of table.

TABLE 1. PERMIT AND PERMIT TRANSFER STATISTICS, 1975-1993 \*

Fishery and Area	Year	----- Actual Transfer Information -----					----- Transfer Survey Information -----				
		Total Permanent Permits	Permanent Permits Held by Alaskans	Total Number of Transfers	Number of Permits Involved in Transfers	Change in Residency Due to Transfers	Permits with State Liens	Number of Non-mon. Transfers	Number of Monetary Transfers	Average Price Paid for Permits	Number of Financed Monetary Transfers
Totals											
	83	12,488	10,018	1,211	1,169	- 9	1,197	536	675	48,573	371
	84	12,531	9,994	1,053	1,016	-73	1,425	444	609	49,800	279
	85	12,507	9,977	1,111	1,060	-23	1,614	422	689	46,800	271
	86	12,509	9,952	1,191	1,129	+ 5	1,739	440	750	48,986	282
	87	12,486	9,914	1,120	1,069	+ 5	1,792	422	698	50,769	242
	88	12,578	9,903	1,125	1,066	-22	1,855	428	695	61,858	210
	89	12,654	9,908	914	888	- 4	1,911	406	506	86,268	163
	90	13,019	10,179	950	912	-17	1,957	401	549	89,160	128
	91	13,061	10,183	929	893	- 8	1,931	398	531	84,537	87
	92	13,416	10,487	950	919	-26	1,899	420	529	75,882	107
	93	13,426	10,478	856	827	- 1	1,861	417	439	79,736	131

## Notes for Table:

Total Permanent Permits -- The number of permanent permits may decrease from one year to the next because of revocations.

Permanent Permits Held by Alaskans -- Residency figures were calculated using the permit holder address from 1975-1978. After 1978 permit holders were required to declare their residency status on the renewal form and residency figures were taken from those declarations. These numbers may differ somewhat from those reported in "Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits" published by CFEC. In that report all persons who declared Alaska residency status but had out-of-state addresses are counted as non-residents. Numbers shown in this annual report may differ from those in previous annual reports due to residency status changes resulting from residency investigations. Permits held by the Dept. of Commerce or C.F.A.B. are counted as resident permits.

Total Number of Transfers -- Transfers reported here include foreclosures by the Dept. of Commerce or by C.F.A.B.

Change in Residency Due to Transfers -- These figures may differ from figures reported in previous annual reports due to residency status changes resulting from residency investigations.

Permits with State Liens -- These are permits which have been financed by the Dept. of Commerce or by CFAB or which have been used as collateral against a commercial fishing loan from one of these agencies. These numbers differ from those shown in past CFEC Annual Reports due to permit file corrections and changes in the accounting of foreclosed permits.

Transfer Survey Information -- These surveys were voluntary until January 1, 1980. Many transfers occurred without completion of a survey form during the years 1975-1979. A few surveys are missing for 1980 and 1981. In addition, there have been six administratively ordered transfers in the 1986-1992 period for which no surveys exist.

Non-monetary/Monetary Transfers -- For the years 1980-1991 any transfer survey with a sale price greater than \$500 was counted as a monetary transfer. All other transfers were counted as non-monetary transfers. For the years 1975-1979 the number of monetary transfers reported here is the number of transfer surveys which were used to compute the average price of permits for use by the Dept. of Commerce and CFAB in their loan programs. These surveys were selected using exclusionary criteria different from the \$500 minimum.

Average Price Paid for Permits -- These figures are the average of the sale price taken from all surveys counted as monetary transfers. For the years 1980-1993 they may vary slightly from the average prices used by the Dept. of Commerce and CFAB which are based on exclusionary criteria different from the \$500 minimum used in this report. A "----" indicates that there were no monetary transfers for this fishery. A "\*\*\*\*" indicates confidential information because fewer than four surveys exist.

TABLE 2. LOANS APPROVED BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS BY ELECTION DISTRICT, 1993\*

House Election District	Permit Only		Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
01 Greater Ketchikan	1	\$24,720	0	\$0	1	\$24,720
02 Petersburg/Wrangell/Sitka	20	\$1,471,545	1	\$18,000	20	\$1,489,545
03-04 Juneau Borough	6	\$302,800	0	\$0	6	\$302,800
05 Rural Southeast/Yakutat	15	\$573,990	3	\$85,000	15	\$658,990
06 Kodiak/E Alaska Penn	6	\$270,900	0	\$0	6	\$270,900
07 Homer/Lower Cook Inlet	11	\$1,087,270	0	\$0	11	\$1,087,270
08 Soldotna/Seward/Sterling Hwy	3	\$566,980	0	\$0	3	\$566,980
09 Kenai/Nikiski/Hope	1	\$29,120	0	\$0	1	\$29,120
10-25 Anchorage	8	\$949,060	0	\$0	8	\$949,060
26 Wasilla	3	\$443,000	0	\$0	3	\$443,000
28 Susitna/Talkeetna/Willow	1	\$27,270	0	\$0	1	\$27,270
35 Cordova/Whittier/Delta Junc	11	\$966,100	0	\$0	11	\$966,100
36 Rural Yukon/Upper Kuskokwim	4	\$342,200	0	\$0	4	\$342,200
37 Northwest/North Slope	1	\$40,000	0	\$0	1	\$40,000
39 Bethel/Dillingham	3	\$245,454	0	\$0	3	\$245,454
40 Alaska Peninsula/Aleutian Isles	5	\$1,087,360	0	\$0	5	\$1,087,360
	99	\$8,427,769	4	\$103,000	99	\$8,530,769

\* Based on the 40 election districts defined in the November 1992/93 general elections.



TABLE 2 (con't). LOANS APPROVED BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS BY CALENDAR YEAR 1972-1993

Calendar Year	Permit Only		Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
1993	99	\$8,427,769	4	\$103,000	99	\$8,530,769
1992	89	\$6,936,220	5	\$162,645	89	\$7,098,865
1991	77	\$8,295,089	0	\$0	77	\$8,295,089
1990	99	\$11,471,444	7	\$502,823	106	\$11,974,267
1989	106	\$10,836,615	2	\$171,463	108	\$11,008,078
1988	133	\$9,454,150	11	\$959,421	144	\$10,413,571
1987	123	\$7,680,632	6	\$489,710	129	\$8,170,342
1986	161	\$10,153,268	10	\$702,337	171	\$10,855,605
1985	159	\$9,682,703	22	\$1,509,168	181	\$11,191,871
1984	155	\$9,366,311	7	\$471,050	162	\$9,837,361
1983	147	\$7,697,720	7	\$411,465	154	\$8,109,185
1982	194	\$9,300,897	2	\$134,473	196	\$9,435,370
1981	223	\$10,222,651	13	\$946,591	236	\$11,169,242
1980	93	\$4,145,533	26	\$1,939,951	119	\$6,085,484
1972-79	82	\$3,083,775	63	\$4,706,533	145	\$7,790,308
<b>Total, 1972-1993</b>	<b>1,940</b>	<b>\$126,754,777</b>	<b>185</b>	<b>\$13,210,630</b>	<b>2,116</b>	<b>\$139,965,407</b>

TABLE 2 (con't). LOANS APPROVED BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS. SUMMED BY ELECTION DISTRICT OVER THE 1992/93 TIME PERIOD. \*

House Election District	Permit Only		Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
01 Greater Ketchikan	3	\$188,320	0	\$0	3	\$188,320
02 Petersburg/Wrangell/Sitka	31	\$2,150,035	3	\$76,000	31	\$2,226,035
03-04 Juneau Borough	11	\$580,970	1	\$6,645	11	\$587,615
05 Rural Southeast/Yakutat	19	\$723,590	5	\$183,000	19	\$906,590
06 Kodiak/E Alaska Penn	16	\$1,228,280	0	\$0	16	\$1,228,280
07 Homer/Lower Cook Inlet	29	\$2,802,059	0	\$0	29	\$2,802,059
08 Soldotna/Seward/Sterling Hwy	8	\$897,080	0	\$0	8	\$897,080
09 Kenai/Nikiski/Hope	3	\$198,120	0	\$0	3	\$198,120
10-25 Anchorage	19	\$1,821,336	0	\$0	19	\$1,821,336
26 Wasilla	4	\$492,000	0	\$0	4	\$492,000
28 Susitna/Talkeetna/Willow	2	\$56,170	0	\$0	2	\$56,170
29-34 Fairbanks	2	\$129,360	0	\$0	2	\$129,360
35 Cordova/Whittier/Delta Junc	26	\$2,273,855	0	\$0	26	\$2,273,855
36 Rural Yukon/Upper Kuskokwim	5	\$415,000	0	\$0	5	\$415,000
37 Northwest/North Slope	1	\$40,000	0	\$0	1	\$40,000
39 Bethel/Dillingham	3	\$245,454	0	\$0	3	\$245,454
40 Alaska Peninsula/Aleutian Isles	6	\$1,122,360	0	\$0	6	\$1,122,360
	====	=====	====	=====	====	=====
	188	\$15,363,989	9	\$265,645	188	\$15,629,634

\* Based on the election districts defined in the November 1992/93 general elections.

TABLE 2 (con't). LOANS MADE BY THE DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS. SUMMED BY ELECTION DISTRICT FROM 7-1-82 TO 12-31-91 \*

House Election District	Permit Only		Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
01 Ketch.-Wrang.-Ptrsbrg	149	\$9,380,415	8	\$522,738	157	\$9,903,153
02 Inside Passage	113	\$4,715,354	17	\$1,197,973	130	\$5,913,327
03 Baranof-Chichagof	84	\$2,270,083	8	\$355,243	92	\$2,625,326
04 Juneau	74	\$4,354,335	5	\$254,080	79	\$4,608,415
05 Kenai-Cook Inlet	281	\$26,131,966	14	\$1,124,984	295	\$27,256,950
06 Prince William Sound	111	\$9,202,486	10	\$802,699	121	\$10,005,185
07-15 Anchorage	161	\$13,010,249	2	\$200,000	163	\$13,210,249
16 Matanuska-Susitna	35	\$3,010,445	1	\$82,000	36	\$3,092,445
17 Interior Highways	12	\$1,150,842	0	\$0	12	\$1,150,842
18-21 Fairbanks	20	\$1,136,177	1	\$92,893	21	\$1,229,070
22 North Slope-Kotzebue	5	\$163,688	0	\$0	5	\$163,688
23 Norton Sound	5	\$168,829	0	\$0	5	\$168,829
24 Interior Rivers	5	\$178,730	0	\$0	5	\$178,730
25 Lower Kuskokwim	14	\$789,142	1	\$100,000	15	\$889,142
26 Bristol Bay-Aleut Isles	61	\$5,231,947	2	\$183,000	63	\$5,414,947
27 Kodiak-E Alaska Pen	100	\$7,132,074	5	\$436,300	105	\$7,568,374
	<u>1,230</u>	<u>\$88,026,762</u>	<u>74</u>	<u>\$5,351,910</u>	<u>1,304</u>	<u>\$93,378,672</u>

\* Based on the 27 election districts created by the 1980 reapportionment effective 7-1-82

TABLE 2 (cont.) LOANS MADE BY THE DEPT. OF COMMERCE AND  
ECONOMIC DEVELOPMENT FOR THE PURCHASE OF ENTRY PERMITS.  
SUMMED BY ELECTION DISTRICT FROM 1-1-72 TO 6-30-82 \*\*

House Election District	Permit Only		Permit Vessel/Gear		Total	
	No.	Amount	No.	Amount	No.	Amount
01 Ketch.-Pr. of Wales	35	\$1,095,228	8	\$456,350	43	\$1,551,578
02 Wrangell-Petersburg	40	\$1,455,646	12	\$1,081,983	52	\$2,537,629
03 Sitka	40	\$1,259,203	4	\$155,030	44	\$1,414,233
04 Juneau-Lynn Canal	59	\$2,219,870	23	\$1,414,937	82	\$3,634,807
05 Cordova-Valdez-Seward	34	\$1,474,816	9	\$628,750	43	\$2,103,566
06 Palmer	15	\$700,921	1	\$160,000	16	\$860,921
07-12 Anchorage	93	\$4,492,966	8	\$606,200	101	\$5,099,166
13 Kenai-Cook Inlet	96	\$5,175,152	19	\$1,400,725	115	\$6,575,877
14 Kodiak	51	\$2,712,120	6	\$609,900	57	\$3,322,020
15 Aleutian Chain	8	\$589,500	4	\$363,000	12	\$952,500
16 Bristol Bay	28	\$1,373,829	7	\$661,200	35	\$2,035,029
17-19 Beth./W.Hamp./Yuk-Tan.	10	\$454,177	0	\$0	10	\$454,177
20 Fairbanks	9	\$334,100	1	\$55,000	10	\$389,100
21 Barrow-Kobuk	1	\$5,625	0	\$0	1	\$5,625
22 Nome	3	\$20,873	0	\$0	3	\$20,873
	522	\$23,364,026	102	\$7,593,075	624	\$30,957,101

\*\* Based on the 22 election districts created by the 1970 reapportionment.